ROMANIA

JOINT CONVENTION
ON THE SAFETY OF SPENT
FUEL MANAGEMENT
AND
ON THE SAFETY OF RADIOACTIVE WASTE
MANAGEMENT

THE FOURTH NATIONAL REPORT

2011
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LIST OF ABBREVIATIONS AND SELECTED TERMS

ACPR                      Annulus Core Pulse Reactor
ADR, RID, ICAO,           International agreements and convention for transport of dangerous
IMDG                      goods
ANDR                      Nuclear Agency and for Radioactive Waste
ANDRAD                    National Agency for Radioactive Waste (before ANDR)
AN                        Nuclear Agency (before ANDR)
ANCS                      National Authority for Scientific Research
CNSU                      National Committee for Emergency Situations
CNCAN                     National Commission for Nuclear Activities Control
CNE Cernavoda             Cernavoda Nuclear Power Plant
CNU                       National Uranium Company
COG                       CANDU Owner Group
COSU                      Operative Centre for Emergencies
DELs                      Derived Emissions Limits
DFU                       Spent Filters Storage
DICA                      Interim Dry Spent Fuel Storage Facility
DIDR                      Solid Radioactive Waste Interim Storage Facility
DNDR Baita Bihor          National Repository for Radioactive Waste Baita Bihor
ERC                       Emergency Response Centre
EU                        European Union
FCN                       Nuclear Fuel Plant Pitesti
Governmental Ordinance no. 11/2003 regarding the management of nuclear spent fuel and radioactive waste, including their disposal, with subsequent modifications and completions
Governmental Ordinance no. 7/2003 regarding the use of nuclear energy in exclusive peaceful purposes, with subsequent modifications and completions
HEU Fuel                  Highly Enriched Fuel
IAEA                      International Atomic Energy Agency
IFIN-HH                   National Institute of Research and Development for Physics and Nuclear Engineering “Horia Hulubei”
IGSU                      General Inspectorate for Emergency Situations
ISCIR                     National Authority for Pressured Vessels and Hoisting Equipment
JRTR                      Job Related Training Requirements
Law no. 111/1996          Law no. 111/1996 on the safe deployment, regulation, authorization and control of nuclear activities, republished
LEU Fuel                  Low Enriched Fuel
LEPI                      Post Irradiation Examination Laboratory
MAI                       Ministry of Administration and Interior
MECMA                     Ministry of Economy, Trade and Business Environment
NPP                       Nuclear Power Plant
SAT                       Systematic Approach to Training
SCN Pitesti               Subsidiary for Nuclear Research Pitesti (subsidiary of the Autonomous Company for Nuclear Activities)
SITON                     Centre for Design of Nuclear Facilities
SNN                       National Company “Nuclearelectrica”
SSR  Steady State Reactor
STDR Pitesti  Radioactive Waste Treatment Station which belongs to SCN Pitesti
STDR Magurele  Radioactive Waste Treatment Station which belongs to IFIN-HH
TQI  Training Qualification Index
QMS  Quality Management System
WAC  Waste Acceptance Criteria

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SECTION A. INTRODUCTION

A1. Objectives

Romania has ratified by the Law no. 105 / 1999 the Joint Convention on the safe management of spent fuel and on the safe management of radioactive waste.

By ratifying the Joint Convention on the Safety of Spent Fuel Management and the Safety of Radioactive Waste Management, Romania has shown its willingness to undertake all the necessary steps for achieving the required level in the safe managing of the spent fuel and radioactive waste.

The report presents the situation of spent fuel and radioactive waste management activities in Romania, showing the existing situation, the safety issues of concern and the future actions to address these issues. The inventories of spent nuclear fuel and radioactive waste are as reported at 31 December 2010.

The conclusions of the report show that generally, the spent fuel as well as radioactive waste is managed safely in Romania. However, there are some planned activities in order to improve the safety of spent fuel management and safety of radioactive waste management, which are summarized in Section K of this report.

The National Commission for Nuclear Activities Control, as Romanian regulatory body, will continue to monitor closely the solving of the issues of concern identified in this report.

A2. Structure of the report

The report follows closely the structure recommended in the document INFCIRC/604/Rev.1- “Guidelines regarding the form and structure of national reports”. More detailed information is provided in the Annexes.

A3. Overall situation

Romania has one nuclear power plant, CNE Cernavoda, equipped with five PHWR - CANDU-6 Canadian type reactors with a 705 MW(e) gross capacity each, in different implementation stages. Unit 1 and 2 are in commercial operation since December 1996, respectively November, 2007. The electricity annually generated by CNE Cernavoda Units 1 and 2 represents approximately 18% of the overall electricity production of Romania leading to approximately 5400 tHM to be unloaded during 30 years of operation. Units 3, 4 and 5 are under preservation, since 1992.

The legal representative of the nuclear power production sector in Romania is National Company “Nuclearelectrica” (SNN). SNN is a government owned company reporting to
the Ministry of Economy, Trade and Business Environment. The company has its Headquarters in Bucharest and two subsidiaries:

- CNE Cernavoda, the operator of Cernavoda NPP – Units 1 and 2;
- Nuclear Fuel Plant in Pitesti (FCN).

In the late of 1970’s, Romania chose CANDU type reactor for its first nuclear power plant. The main reasons of the choice were the high safety features of this technology and the possibility to manufacture in Romania the nuclear fuel and the heavy water as well as part of the equipment for this type of NPP.

The fabrication of the CANDU nuclear fuel started in 1980, through the commissioning of a CANDU type Fuel Pilot Plant operating as a department of the Nuclear Research Institute Pitesti (SCN Pitesti). In 1994, AECL and Zircatec Precision Industries Inc. Canada qualified the Nuclear Fuel Plant (FCN) Pitesti as a CANDU 6 fuel manufacturer. The plant has a current production of 210 tons of UO$_2$ per year, respectively about 46 bundles per day. It supplies the fuel necessary for the operation of CNE Cernavoda Unit 1 and Unit 2.

Spent nuclear fuel is stored for 50 years in the Dry Storage Facility located on CNE Cernavoda site. The radioactive waste originated from operation of NPP is stored into the storage facility on CNE Cernavoda site.

Nowadays in Romania there are three mining districts: Bihor in the NW, Banat in the SW and Suceava in the NE area of the country. The uranium ore mined in these areas is transported to a single processing plant in the central area of the country (Feldioara).

There is under operation a TRIGA research reactor which is owned by the Autonomous Company for Nuclear Activities through its Subsidiary for Nuclear Research (SCN Pitesti). It is foreseen that the spent nuclear fuel from TRIGA research reactor to be returned in origin country. The radioactive waste from operation of TRIGA research reactor as well as from research facilities on site are managed into the Radioactive Waste Treatment Plant. The LILW-LL as well as the high activity radioactive sources are stored into the Post Irradiation Examination Facility.

There is a VVR-S research reactor located in Magurele owned by National Research and Development Institute for Physics and Nuclear Engineering “Horia Hulubei” (IFIN-HH), which is under the coordination of the National Authority for Scientific Research - Ministry of Education, Research and Youth (ANCS). VVR-S research reactor is under decommissioning now. Spent nuclear fuel type C-36 was shipped back in origin country, in Russian Federation. The radioactive waste from decommissioning of VVR-S research reactor as well as the institutional radioactive waste is managed into the Radioactive Waste Treatment Plant.

In the NW part of the country, at Baita Bihor, is located a near surface repository which is owned by IFIN-HH and is operated for institutional radioactive waste.

The main organizations involved in nuclear field are presented in Figure A1.
Figure A1 – Main organizations in nuclear field in Romania
A4. Main achievements from the last review meeting

In the 3th National Report submitted by Romania (Section K) and in the last corresponding review meeting, certain issues were identified as requiring further work for improvement of radioactive waste and spent fuel management and the submittal of more information in subsequent report.

In recent years, the institutions and organizations with responsibilities in the field of radioactive waste management and spent fuel management have paid special attention in the directions pointed to at that time. Valuable support has been received from IAEA through technical cooperation programmes and from the European Commission by the way of grants towards the financing of the nuclear safety for Romania. These have led to improvements in certain activities as it is presented below:

- In the field of regulatory framework, based on the recommendations developed by WENRA (West European Nuclear Regulatory Authorities) as well as on the IAEA recommendations, CNCAN issued general requirements on the design, siting and construction of nuclear power plants and requirements for radiological monitoring of scrap metal. There are also in progress the elaboration of general safety requirements for predisposal and decommissioning as well as the improvement of existing safety requirements for disposal of radioactive waste.

- The management of spent nuclear fuel generated by CNE Cernavoda was improved by commissioning of the fourth MACSTORE type concrete module.

- Significant achievements have been made in the management of radioactive waste arising from CNE Cernavoda by starting the characterization works in a fully equipped laboratory having the capacity to perform both destructive and non-destructive analyses. The laboratory met the requirements of ISO 17025 and it is working as notified laboratory. In 2010, 84 drums containing combustible VLLW have been characterized and shipped to STUDVIK in Sweden for treatment by incineration. Recommendations for the treatment and conditioning methods to be applied to LILW, a conceptual design and the safety documentation for the treatment and conditioning facility have been developed in the framework of a Transition Facility EC Project.

- An important step through the decommissioning of the VVR-S research reactor from Magurele has been made by the repatriation of the C-36 fuel elements in the Russian Federation, finalized in June 2009 under the “Global Threat Reduction Initiative” programme, conducted by United States Department of Energy National Nuclear Security Administration. Based on the approved version of the decommissioning plan, in 2010 CNCAN granted the decommissioning licence for VVR-S research reactor and IFIN-HH started the decommissioning activities according to the approved plan and budget established by the Governmental Decision No.898/2009 “Decommissioning of the VVR-S research reactor, up-grading the installation of Radioactive Waste Treatment Plant and repatriation of the EK-10 spent fuel”. The necessary financial resources for the
repatriation of EK-10 spent fuel to the origin country will be also ensured by the above mentioned G.D. Meanwhile, new equipments for measuring the water level in the VVR-S spent fuel storage ponds, the water temperature and pressure measurements in the storage ponds were installed. The access doors were replaced, the dosimetric area monitoring system and personnel monitoring gate was emplaced at the entrance.

- The process of refurbishment of STDR Magurele is in progress. The Feasibility Study established the modernization (up-grading) works and detailed documentation for the plant modernization was prepared. Up to now, a liquid waste treatment facility was purchased, being in process of licensing, and the laboratories for control on the technological fluxes were endowed. The modernization works will start in 2011 and should be implemented in 24 months.

- The STDR from SCN Pitesti is also under modernization process; progress has been made by purchasing and putting into operation new measurement equipment and devices for characterization of radioactive waste, such as ICP-OES (Inductively Coupled Plasma Optical Emission Spectrometer) and TG/DTA (thermogravimetry/differential thermal analyzer).

- The modernization works for Baita Bihor repository were identified and prioritized within the Phare Project "Up-grading of Baita Bihor repository". Using the tender documentation developed also in the framework of the above mentioned project, in 2010, using their own funds, IFIN-HH contracted and started the modernization works aiming to improve the repository's safety.

- A significant advance in understanding the Saligny site and progress in all areas related to the disposal facility was achieved through dedicated PHARE projects. Therefore, in order to improve the technical documentation to be submitted to CNCAN for getting the siting licence for the new near-surface LILW repository a significant amount of work has been performed with regards to the characterization of the Saligny site. All the newly acquired data were processed, interpreted and incorporated into the safety assessment documents. Conceptual design was revised and preliminary waste acceptance criteria were issued. An efficient pre-operational monitoring plan and a forecast waste inventory are now available. The Feasibility Study for promoting the investment and the Technical Design of the repository has been performed.
SECTION B. POLICIES AND PRACTICES (Article 32)

B1. Spent fuel and radioactive waste management policy

Under the current legislative and regulatory framework, spent fuel is considered to be radioactive waste. The legislative and regulatory policies that govern radioactive waste in Romania implicitly include spent fuel. As a result, legislation and policies on managing radioactive waste apply equally to spent fuel as they do to other forms of radioactive waste.

The objective of Romanian radioactive waste management policy is to assure safe management of radioactive waste.

The main general aspects of radioactive waste management policy are presented below:

- The radioactive waste management, including the transport, shall be authorized, and shall be performed according to the provisions of the applicable laws and regulations, assuring safety of facilities, protection of human health and environment (including protection of future generations);
- The licensees have the responsibility for management of radioactive waste arising from operation and decommissioning of their own nuclear and radiological facilities, up to disposal. They shall bear the expenses related to the collection, handling, transport, treatment, conditioning, storage and disposal of the waste they have produced;
- The licensees shall pay the legal contribution to the Fund earmarked for management of radioactive waste and to the Fund for decommissioning of nuclear installations;
- CNCAN has the responsibility for radioactive waste regulatory policy;
- Nuclear Agency and for Radioactive Waste (ANDR) has the responsibility for disposal of the radioactive waste;
- Spent fuel produced by NPP shall not be reprocessed;
- Spent fuel produced by NPP shall be stored for limited period in dry storage facilities; After the storage period spent nuclear fuel shall be disposed of in a deep geological repository;
- Spent fuel produced by research reactors shall be returned back to origin countries;
- LILW-SL shall be disposed of in a near surface repository;
- VLLW could be disposed of in less complex arrangement than LILW-SL;
- LILW-LL shall be disposed in a deep geological repository;
- The import of radioactive waste is prohibited;
- The timing for decommissioning and radioactive waste disposal shall assure, as far as applicable, the requirements for not imposing undue burden on future generations;
- According to international agreements signed with neighbor countries, the protection of human health and environment beyond national borders shall be assured in such a way that the actual and potential health effects will be not more detrimental that those accepted for Romania.
- The discharge of gaseous and liquid radioactive effluents from any nuclear facility shall be limited, according to derived emission limits approved by CNCAN, and further reduced, according to optimization principle.
- By conditions set in the operating authorization, and by regulatory dispositions, the holder of authorization is requested to transfer the radioactive waste (including the spent sources) for treatment and disposal or long term storage at dedicated facilities.
- Any nuclear and major radiological facilities shall have a decommissioning generic plan; for new facilities, this requirement applies from the design stage, when the application for the siting authorization is submitted to CNCAN.
- The strategies for the management of spent nuclear fuel as well as for management of radioactive waste are presented in the Figures B1 and B2.

**Figure B1: The strategy for the management of spent nuclear fuel resulted from operation of both NPP and research reactors**
Figure B2: The strategy for the management of RW resulted from operation and decommissioning of NPP and research reactors, institutional activities, nuclear fuel fabrication, uranium mining and milling
**B2. Spent fuel and radioactive waste management practices**

Location on the map of the main organizations involved in radioactive waste/spent fuel management is shown in Figure B3.

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![Romanian map – Location of the main organizations involved in radioactive waste/spent fuel management](image)

**B2.1 Spent fuel practices**

**B2.1.1. Spent fuel from NPP**

CNE Cernavoda is located at 1 km distance of Cernavoda town, close to Danube River. CNE Cernavoda, the operator of Cernavoda NPP-Units 1 and 2, has the following spent fuel management facilities:

- The Spent Fuel Handling System (for each unit);
- The Interim Spent Fuel Dry Storage Facility - DICA.

The facilities are located on NPP site.

a) **The Spent Fuel Handling System**

A wet spent fuel management facility, specifically named Spent Fuel Handling System, was provided for each reactor as part of the NPP project. This system includes the following:
- Discharge and Transfer Equipment located in the Reactor Building;
- Spent Fuel Reception and Storage Equipment located in the Service Building;
- Spent Fuel Reception Bay located in the Service Building;
- Spent Fuel Bay (main storage bay) and Defective Fuel Bay, located in the Service Building.

The transfer of spent fuel between Reactor Building and Service Building is underwater through a Transfer Channel.

According to design data, the Spent Fuel Bay has a capacity of 50,000 CANDU fuel bundles and the Defective Fuel Bay has a capacity to store for thirty years plant operation the canned defected fuel. Sixteen cans are initially provided, each with capacity of one bundle.

b) The Interim Spent Fuel Dry Storage Facility (DICA)

After minimum 6 years storage in the spent fuel bay the spent nuclear fuel from operation of CNE Cernavoda is transferred to Intermediate Dry Storage Spent Fuel Facility (DICA) that has a designed lifetime of 50 years. The life time of the Dry Storage Facility is defined based on the design criteria. Due to a limited capacity of the wet storage facility, 4 of 27 modules of a spent fuel dry storage facility were constructed on CNE Cernavoda site. DICA (Figure B4) is located at around at 700 m W-SW from the first reactor, close to the envelope of the initially fifth planned reactor on-site. The storage capacity will be expanded gradually up to 324,000 spent fuel bundles, assuring storage of spent fuel resulted from operation of two reactors for the 30 years each one.

The first module of DICA was put in operation in 2003, the second in 2006, the third module 2008, and the fourth is in operation since 2010.

The dry storage technology is based on the MACSTOR System. It consists of storage modules located outdoors in the storage site, and equipment operated at the spent fuel storage bay for preparing the spent fuel for dry storage. The spent fuel is transferred from the preparation area to the storage site in a transfer flask. The transportation is on-site.

Spent fuel is loaded into stainless steel baskets. Each basket is closed (by soldering) with a lid and is transported to the Dry Storage Facility. There, 10 baskets (one of the top of the other) are stored into a stainless steel cylinder (embedded into concrete slab), which is also closed by a welded lid. So there is no direct access available to the spent fuel for periodic inspections. Measurements are performed periodically only on samples of raining water (collected at the base of each module), to detect possible leaks of reactivity. So far, such leaks have never happened.
B2.1.2. Spent fuel from the research reactors

B2.1.2.1 SCN Pitesti

SCN Pitesti, the operator of TRIGA reactor, has the following spent fuel management facilities:

- The Spent Fuel Pool;
- The Dry Storage Pits.

The facilities are located at SCN site in Mioveni, near Pitesti.

a) The Spent Fuel Storage Pool

The TRIGA reactor is a pool type reactor with 2 cores: Steady State Reactor (SSR), operated at maximum 14 MW and Annulus Core Pulse Reactor (ACPR), that can be operated for a maximum pulse of 20,000 MW or can be operated in steady state mode for a maximum 500 KW. The fuel originally used for SSR was HEU type (93% enrichment). In present the full conversion of the core to use LEU type (20% enrichment) is accomplished with support from IAEA TC project ROM/4/024, "Full Conversion of TRIGA 14-MW". The ACPR fuel is a LEU type one (20% enrichment). The spent fuel removed from the TRIGA reactor can be stored for one year in the reactor pool, in 6-bundle racks. After this time delay the spent fuel bundles are
transferred in the spent fuel storage pool. Storage conditions are similar to those in the TRIGA pool. The storage time can be 20 to 30 years. Romania has adhered to the USA Government policy with respect to return to the country of origin the HEU type spent fuel in American research reactors abroad. According to the agreement signed by Romania, in 2006, all the HEU type fuel has been removed from the SSR. This fuel was returned to USA. The first shipment to USA of HEU spent fuel has been performed in 1999 and the second in July 2008, thus all HEU type fuel has been repatriated in USA.

An underwater spent fuel rack was included in the original General Atomics design located in the transfer channel which links the reactor pool with Hot Cells Lab. This rack may accommodate up to 45 TRIGA SSR 5x5 fuel bundles. A second underwater spent fuel rack is available and also located in the transfer channel designated for TRIGA ACPR fuel rods. It may accommodate up to 250 individual fuel rods.

b) The Dry Storage Pits
Solid radioactive waste generated in the hot cells, during the fuel post irradiation examination, can be stored in 15 dry storage pits (Figure B5). These pits are stainless steel tubes, located in the experimental cell basement, closed with superior end plugs. Storage racks inside pits can accommodate spent fuel rods or fragments stored in stainless steel cans.

Figure B5: The Storage Pits at LEPI for Irradiated Experimental Fuel Rods and Fragments
B2.1.2.2 IFIN-HH

IFIN-HH, the owner and former operator of VVR-S reactor, has the following spent fuel management facilities:

- The Spent Fuel Cooling Pool;
- The Spent Fuel Storage Ponds.

The facilities are located at IFIN-HH site in Magurele, near Bucharest (at approx. 8 km distance).

The VVR-S research reactor was operated at a power of max. 2 MW, from 1957 until December 1997 when has been shut-down. In 2002, a government decision for decommissioning of the reactor was issued. The original fuel, having the reference name EK-10, was made up of rods with 10% enriched uranium dioxide-magnesium alloy in aluminium cladding. All the EK-10 type fuel was delivered from the USSR manufacturer as complete assemblies and after use these have been stored underwater. In 1984, a fuel version of 36% enrichment was introduced, having as fuel uranium dioxide aluminium matrix. This fuel type, designated C-36, was used initially together with EK-10 fuel and then used exclusively from 1993 to December 1997.

During the operation of the reactor, the spent fuel unloaded from the core, was stored for cooling for at least 1 year in the Cooling Pond, sited in the reactor hall. After this cooling time, the spent fuel was transferred in 3 of the 4 storage ponds (1st storage pond is still empty), sited in a separate building, close to the reactor building (Figure B6).

![Figure B6. Spent fuel storage ponds at the VVR - S Reactor of IFIN-HH](image)
The transport of the spent nuclear fuel assemblies from the cooling pool (placed in the reactor main hall) to the spent fuel storage ponds, is carried out by using a special container for spent fuel removal.

At present, the cooling pond is empty and in the storage ponds are stored only the EK-10 fuel assemblies, due to the repatriation of the C-36 fuel assemblies in the Russian Federation, finalized in June 2009 under the “Global Threat Reduction Initiative” programme, conducted by United States Department of Energy National Nuclear Security Administration.

IFIN-HH started in 2010 a sub-programme for backshipping the EK-10 spent fuel assemblies in the Russian Federation under the “Decommissioning the nuclear research reactor VVR-S, repatriation spent nuclear fuel assemblies EK-10 and upgrading the installations of the radioactive waste treatment plant” programme.

**B2.2. Radioactive waste management practices**

**B2.2.1. Management of radioactive waste from NPP**

CNE Cernavoda has the designated facilities for proper current management of its gaseous, liquid (aqueous and organic), spent resins and solid operational radioactive wastes, in order to ensure the protection of the workers, public and environment.

a) **The Gaseous Radioactive Waste System**
   Potentially contaminated air is circulated through four ventilation systems:

   - **Central Contaminated Exhaust System**: the air from this system is filtered through a High Efficiency Particulate Air (HEPA) filter.

   - **Reactor Building Exhaust System**: the air from the Reactor Building is passed through a pre-filter, a HEPA filter, an activated charcoal filter (to retain radioiodine) and a final HEPA filter.

   - **Spent Fuel Bay Exhaust System**: filtration of this air is similar to that of the Reactor Building.

   - **Upgraded Tower Exhaust System**: the air from this system is unfiltered since it contains small tritium quantities, only.

In areas of the reactor building where heavy water systems are located, a Closed Cycle Vapours Recovery System recovers the majority of released tritium vapours.

All potentially contaminated exhausted air is routed to the exhaust stack, which discharge it.

b) **The Aqueous Liquid Radioactive Waste System**
The radioactive liquid wastes (aqueous) are collected in five liquid effluent hold-up tanks. They are located in the basement of Service Building. Each tank has a capacity of 50 m$^3$.

A decontamination unit is provided to minimize the radioactive particles in any effluents if necessary. It includes filtering and ionic exchange by means of a pre-coat type filter using as filtering material ionic micro-resins and a special fiber material adequate for the colloidal filtration since the main contaminants consists of a combination of colloidal particles and ionic materials within deionization water medium.

c) The Spent Resins Handling System

The Spent Resins Handling System includes storage tanks for spent resins from the plant’s purification circuits. The spent resins are stored in three vaults made of reinforced concrete lined with epoxy, located in the basement of the Service Building, in the proximity of the Reactor Building. The capacity of each vault is of 200 m$^3$.

d) The Solid Radioactive Waste System

After pretreatment (collection, segregation, decontamination) and treatment (compaction or shredding, as appropriate) the solid wastes are confined in 220L stainless steel drums (type A container) and transported to the Solid Radioactive Waste Interim Storage Facility - DIDR (Figure B7).

DIDR is located within the inner security fence of the plant site and is designed for storage of low and intermediate wastes. DIDR storage capacity covers the radioactive waste produced by operation of CNE Cernavoda Unit1 and Unit2, except spent resins, reactivity control rods and spent fuel.

It consists of three above ground structures with a designed life of 50 years, as follows:

- The Structure no. 1 (concrete warehouse)
- The Structure no. 2 (concrete cylindrical cells)
- The Structure no. 3 (concrete cubes).

The structure no. 1 – a warehouse (Figure B8) is a concrete building with a net storage capacity of 1408 m$^3$. Inside this structure 220L stainless steel drums containing compactable and non-compactable solid radioactive waste (T1 and T2 type) can be stacked on four levels.

The structure no. 2 – is a concrete structure which consists of cylindrical concrete cells dimensioned to accommodate spent filter cartridges resulted from plant operation. Its designed storage capacity is of 57.77 m$^3$. Inside the concrete cells there are metallic cells with bottom and cover designed to avoid spreading of contamination.

The Structure no. 3 – is a concrete structure for large and highly contaminated pieces with a total storage capacity of 41 m$^3$. It consists of eight concrete cubes which can be removed together with the waste content. Currently, the structure does not contain any waste.
Figure B7: DIDR – outside view

Figure B8: DIDR - The structure no. 1 – warehouse inside view
B2.2.2 Management of institutional radioactive waste

The management of institutional radioactive waste is done by IFIN-HH and SCN on the sites of the research reactors at Bucharest and Pitesti, in their treatment and conditioning facilities.

The conditioned institutional radioactive waste is disposed of in the National Repository for Radioactive Waste (DNDR) located in Baita Bihor and operated by IFIN-HH.

The institutional wastes which do not meet WAC for disposal at DNDR are stored in surface storage buildings at the IFIN-HH site.

Spent sealed radioactive sources with high activity and long lived radioactive waste resulted from the TRIGA reactor are stored in Post Irradiation Examination Facility (LEPI) at the SCN Pitesti site.

B2.2.2.1. Management of institutional radioactive waste at IFIN-HH

The management of the institutional radioactive wastes is performed at IFIN–HH in the STDR Magurele.

Radioactive wastes including spent sealed radioactive sources are collected and radiological characterized. The radioactive waste which meets the waste acceptance criteria of DNDR Baita Bihor is treated and conditioned. The radioactive wastes which do not meet waste acceptance criteria of DNDR are stored on site.

The STDR basically consists of solid waste treatment and conditioning facilities, a radioactive decontamination centre, a laundry and an intermediate storage area as well as a storage of liquid waste.

STDR Magurele has in operation the following facilities for the treatment, conditioning and storage of radioactive wastes:

- Installation for conditioning with cement;
- Storage facility for radioactive waste;
- A laundry for decontamination of individual protective clothes.

There are also facilities for treatment of aquatic effluents, combustible solid as well as non combustible solid which are under refurbishment process.

The storage facility is a ground floor building, divided into 5 rooms. The storage building is not fitted with either a ventilation system or special systems for handling the containers. The total storage capacity is about 660 m³.

Also, at STDR there is The Spent Filters Storage Facility (DFU). DFU is composed by a concrete platform on which are placed 4 closed wells with concrete corks, two of them
are dismantled, one is empty, and one contains aluminium devices used in the past for radioisotope irradiation.

STDR Magurele includes a storage building for depleted uranium. The total storage capacity is 30m³.

**B2.2.2 Management of institutional radioactive waste at SCN Pitesti**

The management of the institutional radioactive wastes is performed at SCN Pitesti. In the scope of management of radioactive waste SCN Pitesti has in operation two facilities: Radioactive Waste Treatment Facility and Post Irradiation Examination Laboratory.

a) *Radioactive Waste Treatment Plant (STDR)*

The Radioactive Waste Treatment Plant is designated for treatment and conditioning of institutional waste, waste produced on site from research activities and from operation of TRIGA research reactor and for recovery of Uranium from liquid effluents from fuel fabrication. There are the following facilities at STDR:

- Installation for treatment of low-active $\beta$-$\gamma$ liquid wastes;
- Installation for conditioning in concrete of the radioactive concentrate obtained during the evaporation treatment of liquid radioactive waste. The installation is used also for conditioning in concrete the solid radioactive waste;
- Installation for conditioning into bitumen of spent ion exchangers from the TRIGA reactor;
- Installation for treatment, with uranium recovery, of liquid radioactive waste resulting from the fabrication of CANDU-type nuclear fuel;
- Installation for the incineration of solid radioactive waste contaminated with natural uranium from FCN Pitesti;
- Installation for treatment/conditioning of organic liquid radioactive waste with tritium content from CNE Cernavoda;
- Installation for decontamination of sub-assemblies and spare parts;
- An Industrial-type laundry washing machine for decontamination of individual protective clothes.

b) *Post Irradiation Examination Facility (LEPI)*

Post Irradiation Examination Laboratory is designated mainly for research activities and for storage of high activity spent sources both short lived and long lived radionuclides.

In the precinct of LEPI are stored high activity spent sources (short lived radionuclides) used in hospitals and industry activities. For these sources is waiting to decay until to an
acceptable level. This must be in compliance with the WAC for final disposal at National Repository for Radioactive Waste (DNDR) Baita Bihor.

In the hot cells of LEPI are stored long-lived radioactive waste resulted from the experiments developed in TRIGA reactor.

**B2.2.3 Disposal of radioactive waste**

The disposal of institutional radioactive waste is performed in the National Repository for Low and Intermediate Level Wastes Baita – Bihor. The repository is located at an elevation of 840 m in two disused exploration galleries of the Baita uranium mine (Gallery 50 and Gallery 53 – the latter is currently being used for ventilation purposes) between two large ore pipes. Galleries 50 and 53 are part of an extensive network of interconnected uranium exploration and exploitation galleries associated with the mining operations. Gallery 50, and certain transverse galleries leading from it, were enlarged and modified to make them suitable for waste disposal prior to the start of repository operation in 1985.

The Baita Bihor repository was designed to accommodate around 5,000 m$^3$ of conditioned wastes disposed in about 21,000 standard containers. The first waste disposals were made in 1985 and it is assumed that disposals will continue until 2040. The repository layout is presented in Figure B9.

Access to the repository is via the part of Gallery 50. Gallery 53/53bis is used as an air intake, and also provides a second (emergency) exit should it be required.

The disposal galleries are former exploration galleries that have been enlarged and had a drainage system and appropriate infrastructure installed to make them suitable for waste disposal. Since 1985, waste has been disposed in a series of transverse galleries that are perpendicular to the main access gallery (Gallery 50). Once the 11 transverse galleries are full, the section of Gallery 50 between Galleries 31/1 and 13/1 will be filled with waste.

The disposal galleries consist of the following components:

1. **Gallery Ceilings, Walls and Floors**
   There is no general reinforcement or waterproofing of the walls or ceilings in the disposal galleries. However, any local areas of infiltration were grouted during construction, rock bolts and other reinforcement was installed as required and most of the interior surfaces of the repository are covered by gunite (sprayed concrete). The base of all galleries is lined with a 50 mm thick concrete floor that slopes at 0.5% towards a central drain.

2. **Disposal Containers**
   A range of sizes of mild steel drum is used for the disposal of the waste. In most cases, the waste comprises a monolith of a cementitious matrix within 218L or 220L painted mild steel drums.
3. Waste Matrix
In all cases, the waste matrix comprises a monolith of a cementitious material. The cementitious material used is generally Ordinary Portland Cement (OPC) incorporating sand and/or gravel.

4. Bentonite backfill
Prior to 1996, the waste drums were simply stacked in the galleries. After that, powdered bentonite was selected as the backfilling material following evaluation of sand, bentonite, clay and concrete/bentonite mix as potential backfilling materials.

5. Wooden Shuttering
Wooden shuttering is used in the bentonite backfilled galleries to form and contain the bentonite. The shuttering is not recovered following disposal of the drums.

6. Closure Walls
Once full, the disposal galleries are closed with a simple block wall. The blocks are cemented in place, without additional engineering.

Figure B9: Disposal galleries at DNDR Baita - Bihor
B2.2.4. Radioactive waste from nuclear fuel fabrication

The Nuclear Fuel Plant (FCN) in Pitesti has the designated facilities for proper current management of its gaseous, liquid and solid wastes, in order to ensure protection to the workers, public and environment.

a) The Gaseous Radioactive Waste System

Air from potential contaminated indoors (areas dedicated to the fuel manufacturing and laboratories’ rooms) is collected, filtered with high efficiency prefilters and discharged through the plant’s stacks.

b) The Liquid Radioactive Waste Temporary Storage Tanks

The storage of the liquid radioactive wastes is made inside the basement of the Plant Building. Facilities for storage are: 3 stainless steel tanks of 10 m³ for radioactive liquid wastes (LLW-LL) and 3 tanks of 60 m³ each for radioactive liquid effluents.

They collect and store the different categories of liquid wastes.

c) The Solid Radioactive Waste Temporary Storage Platform

Storage of low contaminated solid radioactive waste is realized on The Solid Radioactive Waste Temporary Storage Platform. This is a platform on the ground located in the vicinity of the building of fuel manufacturing.

It is dedicated to temporary storage of different categories of solid waste collected in the plant and further, in short term, transferred to different waste operators.

The platform can store about 50m³ radioactive solid wastes. It has a security fence with a physical protection system.

B2.2.5. Radioactive waste from uranium mining and milling

The National Uranium Company (CNU) is responsible for uranium mining and milling activities as following:

- Feldioara Subsidiary:
  - Sett and store the radioactive tailings resulted from milling process
  - Final set of fines
  - Store the solid radioactive materials
- Şeiei (Bihor) Working point:
  - Store and environment restoration/ remediate of sterile and radioactive rocks dumps resulted from research and uranium mining activities
- Suceava Subsidiary:
  - Store and environment restoration/ remediate of sterile and radioactive rocks dumps resulted from research and uranium mining activities
- Oravița (Banat) Working point:
store and environment restoration/ remediate of sterile and radioactive rocks dumps resulted from research and uranium mining activities.

The Radioactive Mineral Magurele Company is responsible for the restoration of environment from the old uranium mining practices that are not under the responsibility of National Uranium Company (see above).

Geolex S.A. is a small company, dedicated for geological field work and exploration. The activities related to uranium and thorium is now closed, and the company shall bear the responsibility for environmental restoration.

**CNU - Feldioara Subsidiary**

CNU Feldioara Subsidiary is located at about 30 km from the Brasov town (250,000 inhabitants). Since the commissioning of the plant, the tailings resulted from the milling process were discharged in 2 special insulated tailings ponds, under a variable water strata, located at 600 m from the plant area.

The location and insulation system were realized taking into account the “National safety standards for geological research, radioactive raw materials mining and milling”, issued in 1975. The geographic criteria were the presence of a clay deposit within the area, enhancing the possibilities for a good insulation, and also the presence of the Cetatuia natural valley, suitable for building a long and stable pond. The 2 tailings ponds are named Cetatuia II and Mittelzop.

The Cetatuia II have as aim the settling and storage of radioactive tailings, and was built in 3 parts, due to high investment costs for insulation of the concerned surfaces. The present state of this pond is the following, in present:

- the first part, is now in a closing out process, being used for tailings discharging in the 1978 - 2001 period. The total estimated tailings discharged were about 2,120,000 m³ and the total surface of this first part is 368,000 m². The closure of the pond will transform it in a repository, provided that the closure solution satisfies the regulatory safety requirements;
- the second part of the Cetatuia II pond was commissioned in October 2001, after completion of complex insulation work. The discharging capacity is estimated at 414,500 m³ of tailings, on a 133,000 m²;
- the third part of the Cetatuia II pond, located upside the two other parts on the Cetatuia valley, is planned to be commissioned after 2011, after the closing of the second part of the Cetatuia II pond.

The Mittelzop pond has as aim the final tailings settling of fines, receiving the inflow from the Cetatuia pond waters. This pond was commissioned in 1978, at the same date with Cetatuia pond and the milling plant. The volume is about 300,000 m³, on an 87,000 m² surface. The dam of this pond has 5 m height. From the pond the clear waters are pumped to the decontamination plant (where the remaining traces of uranium are removed) and then to the Olt river.
In order to correct other parameters (pH, content of salts, content of heavy metals) of industrial water before the release into the environment, it was built a new treatment water facility. This is located near the old radioactive decontamination plant and it will treat industrial water after decontamination, using reverse osmosis technology. The new treatment facility is under commissioning license. For temporary storage of salts resulting from the treatment facility were built two new warehouses located not far from the landfill for solid contaminants.

After closure, all the tailing ponds will be transformed in repositories, provided that the closure solution satisfies the regulatory safety requirements.

For the ponds the main insulation works were as follows:

- the bottom of ponds was insulated with two layers, 30 cm thick, of clay.
- the right slope of the ponds was protected by two layers of polyethylene (plastic) foil, and a sandwich of special bitumen - rubber materials;
- the left slope, being located on a clay deposit;
- it was built a rain water drainage system used also for draining the surroundings of the ponds.

In 1996, a channel was built between the Cetatuia and Mittelzop ponds, enabling the natural flowing of pond water, without using pumps.

Between the two mentioned ponds there is a solid radioactive material discharge area, composed by two old trench type storage facilities and a new storage facility.

The new storage area for radioactive solid waste is protected by concrete walls, 5 m high. The maximum storage volume was increased recently to 15,083 m$^3$. The foundation consists of compacted clay.

On an area of 3 km around the plant and tailing ponds there are no inhabitants to be exposed to radiological hazard due to radioactive materials discharge.

**B2.3. Decommissioning**

In Romania there is only one nuclear facility under decommissioning, namely the VVR-S research reactor from IFIN-HH Magurele. The reactor was shut down in 1997, being under a conservation authorization till 2010, and from December 2010 under a decommissioning license issued for the First Stage (2010-2013). More details could be found in Section F6.5.

**B3. Criteria to define and categorize radioactive waste**

According to the definition presented in the Law no. 111/1996 on the safe deployment, regulation, authorization and control of nuclear activities, republished, the radioactive wastes are those materials resulted from nuclear activities for which no use was
foreseen, and which contain or are contaminated with radionuclides in concentration above the exemption limits.

According to the provisions of Order 156/2005 of CNCAN President for approval of regulation on the classification of radioactive waste the general classification of radioactive waste is the following:

- excluded radioactive waste (EW)
- transitional radioactive waste (TW)
- very low level radioactive waste (VLLW)
- low and interim level short lived radioactive waste (LILW-SL)
- low and interim level long lived radioactive waste (LILW-LL)
- high level radioactive waste (HLW)

The general classification refers to the requirements for assuring the isolation from biosphere of the radioactive waste during its disposal.

The excluded radioactive waste is waste containing radionuclides with an activity concentration so small that the waste can be released from regulatory control (conditionally or unconditionally).

The transitional radioactive waste is waste having activity concentration above clearance levels, but which decays below clearance levels within a reasonable storage period (not more than 5 years).

The very low level radioactive waste is short lived waste in which the activity concentration is above the clearance levels, but with a radioactive content below levels established by CNCAN for defining the low level waste. The disposal of very low level waste requires less complex arrangements than the disposal of short lived low level waste.

The low and intermediate level radioactive waste is radioactive waste in which the activity concentration is above the levels established by CNCAN for the definition of very low level waste, but with a radioactive content and thermal power below those of high level waste. Low level waste does not require shielding during handling or transportation. Intermediate level waste generally requires shielding during handling, but needs little or no provision for heat dissipation during handling or transportation.

The long lived radioactive waste is a waste containing radionuclides with half life above 30 years in quantities and/or concentrations of activity above the values established by CNCAN, for which isolation from biosphere is necessary for more time than the institutional control duration.

The short lived radioactive waste is a radioactive waste that is not long lived.

The high level radioactive waste is:

a) liquid radioactive waste containing the most part of fission products and actinides existing initially in the spent fuel and forming the residues of the first extraction cycle of reprocessing;

b) the solidified radioactive waste of letter a) and the spent fuel;
c) any other radioactive waste with activity concentration range similar to the waste mentioned at letter a) and b).

According to the above mentioned regulation, each waste producer shall establish an operational classification of the waste that it manages.

The operational classification of radioactive waste is performed taking into account: origin and types of the waste, nuclear and radiological properties, management options, other properties such as: physico-chemical and biological properties/hazards corrosivity, content of free liquids, flammability, volatility, solubility, miscibility, dispersibility, organic content, complexing/chelating agents, reactivity, sorption of radionuclides, swelling potential, chemically or biologically hazardous substances, etc.
SECTION C. SCOPE OF APPLICATION (Article 3)

Article 3.1: Romania does not reprocess spent fuel, as it was decided to use open fuel cycle. By consequence Romania does not declare reprocessing to be part of spent fuel management.

Article 3.2: Romania does not declare as radioactive waste for the purposes of the Convention any waste that contains only naturally occurring radioactive material and does not originate from the nuclear fuel cycle.

Article 3.3: Romania does not have military or defense programs that produce spent fuel. The very low amounts of radioactive waste that result from radiological practices in military area, are transferred permanently to and managed within exclusively civilian programs. By consequence Romania does not declare spent fuel or radioactive waste within military or defense programs as spent fuel or radioactive waste for the purposes of the Convention.
SECTION D. INVENTORIES AND LISTS (Article 32)

D1. List of Spent Fuel Management Facilities

Annex L-1 (Section L) lists the Romanian Spent Fuel Management Facilities.

D2. Spent Fuel Inventory

Annex L-2 (Section L) lists the inventory of spent nuclear fuel in storage at the end of 2010.

D3. List of Radioactive Waste Management Facilities

Annex L-3 (Section L) lists the Romanian Radioactive Waste Management Facilities.

D4. Radioactive Waste Inventory

Annex L-4 (Section L) lists the inventory of RW in storage at the end of 2010.

Annex L-5 (Section L) lists the inventory of RW disposed off at DNDR – Baita Bihor at the end of 2010.
SECTION E. LEGISLATIVE AND REGULATORY SYSTEM

E1. Implementing measures (Article 18)

Romania has ratified by the Law no. 105 / 1999 the Joint Convention on the safe management of spent fuel and on the safe management of radioactive waste. In 2005 the European Commission issued “Romania - 2005 Comprehensive Monitoring Report” (COM (2005) 534 final). The Report assessed the situation up to the end of September 2005 and presented the results of the Commission’s assessment on Romania’s preparations for accession. As regard the area of nuclear energy and nuclear safety, the findings of this Report were: “All administrative structures are in place (the nuclear regulatory authority CNCAN, the national agency for radioactive waste ANDRAD and a newly created Nuclear Agency for the promotion of nuclear energy), but all need to continue efforts to strengthen their capabilities and independence. In particular, CNCAN should increase its efforts to recruit additional staff and fill the vacant posts. Attention should be paid to the clear separation of responsibilities between the different institutions. Romania should further reinforce its efforts to improve the management of institutional radioactive waste, and generally ensure a high level of nuclear safety, in particular in the commissioning process for unit 2 of the Cernavoda nuclear power plant. The absence of a dedicated fund for decommissioning and waste management is a concern and the requirement for national legislation in this area should be addressed.”

Consequently, in 2006 Romanian Government decided to improve the legislation into force at that time. The following legislation was improved:
- Law no.111/1996 on the safe deployment, regulation, authorization and control of nuclear activities, republished
- Governmental Ordinance no. 11/2003 regarding the management of nuclear spent fuel and radioactive waste, including their disposal, with subsequent modifications and completions
- Governmental Ordinance no. 7/2003 regarding the use of nuclear energy in exclusive peaceful purposes, with subsequent modifications and completions.

The main modifications and completions of Governmental Ordinance no. 11/2003 were related to allocation of responsibilities and assurance of the financial resources necessary for the management of radioactive waste resulting from operation and decommissioning of nuclear and radiological installations. Based on these modifications, the Government adopted in September 2007 the Government Decision No. 1080 establishing the financial contributions for setting up the financial resources for decommissioning and disposal of radioactive waste.

In the late of 2009, Romanian Government approved the Law no. 329 of 5 November 2009 on the reorganization of certain public authorities and public institutions, on the rationalization of public spending, on the support of the business environment and on the abiding by the frame-agreements with the European Commission and with the International Monetary Fund Stipulates which stipulates that the measures imposed by this Law have an exceptional character and have as their goal the diminishing of the effects of the economic crisis and the fulfillment of the obligations prescribed by the Memorandum of understanding between the European Community and Romania and
by other international agreements. Also stipulates the modalities to achieve the reorganization of said entities and to dispose of the surplus personnel that may result in the process, regulates the regime of persons that are cumulating their pensions with their salary with a purpose to reduce budgetary expenses, prescribes special measures concerning financial and budgetary discipline, on one side, and exempting from taxation of the invested profits, on the other side.

In the nuclear field, Romanian Government decided to merge the two existing agencies before this date, namely Nuclear Agency (AN) and National Agency for Radioactive Waste (ANDRAD). A new agency called Nuclear Agency and for Radioactive Waste (ANDR) was established by Law 329/2009. The mission, functions and responsibilities of the new created agency are defined in Government Decision no. 1437 of November 18th, 2009 on the approval of the Regulation of organization and operation and of the organizational structure of the Nuclear and Radioactive Waste Agency. ANDR is the national authority competent in the field of promotion, development and monitoring of nuclear activities and in the field of safe management of radioactive waste, including disposal.

In the same context, significant changes were made to the organisational structure and human and financial resources of CNCAN (see Section E3.2.).

**E2. Legislative and regulatory framework (Article 19)**

**E2.1. Establishing and maintaining of legislative and regulatory framework**

In Romania the regulatory framework is pyramidal one and consists of three levels. In the top of pyramid there are laws, on the second level there are fundamental regulations on radiological safety and on the third level there are specific regulations (see Figure E1)
In the **Annex L-6** of this report there is the list of applicable regulation in force in the field of spent nuclear fuel and radioactive waste.

There are still in force some old regulations related to spent fuel and radioactive waste management:

- Republican nuclear safety regulations for nuclear reactors and nuclear power plants /1975
- Regulations for prevention and extinguishing of fire and for providing vehicles, installations, devices, apparatus, protection equipment and chemical substances for preventing and extinguishing of fires in nuclear field / 1978.

In order to fill the gap, till the new Romanian regulations will be issued, international regulations are used (e.g. IAEA recommendations and guides, Canadian Standards, and USNRC Regulatory Guides and NUREGs).

The recent case was the licensing of the siting, construction and operation of CNE Cernavoda Spent Fuel Dry Storage where the review of the Initial Safety Analysis (required for siting authorization), the Preliminary Safety Analysis Report (required for construction authorization) and Final Safety Analysis Report (required for operation authorization) were performed using as a reference the applicable requirements of the following documents:

- Canadian Standard N292.2-96 Dry storage of irradiated fuel
- 10 CFR 72 Licensing requirements for the independent storage of spent nuclear fuel and high level radioactive waste
- NUREG -1567 Standard review plan for spent fuel dry storage facilities

For pressure vessels, CNCAN and ISCIR (National Authority for Pressured Vessels and Hoisting Equipment) have jointly established a set of technical standards by adopting the most relevant ASME codes applicable to CANDU reactor.

For pressure tubes the Canadian standards were accepted. Consequently the following Romanian Nuclear Codes were published by ISCIR:

- Requirements for design, manufacturing, installation, operation, maintenance and control of the pressurized vessels belonging to safety related systems (NC 1-81)
- Requirements for design, manufacturing, installation, operation, maintenance and control of the pressurized pipes and pipe elements of safety related systems (NC 2-83);
- Requirements for design, manufacturing, installation, operation, maintenance and control of the pumps of safety related systems (NC 3-86);
- Requirements for design, manufacturing, installation, operation, maintenance and control of the valves of safety related systems (NC 4-88).

Supplementary, the Romanian industry has produced within the frame of Romanian Institute for Standardization a set of technical/industrial standards.

A similar procedure has been followed for the electrical component standards, the result of which is very similar to American Standard IEEE 344.
E2.2. Provisions of legislative and regulatory framework

Analyzing in detail the existing legislative and regulatory framework, it can be clearly seen that it provides for:

- the establishment of applicable national safety requirements and regulations for radiation safety (this is done by updating the existing system of regulations);
- a system of licensing of spent fuel and radioactive waste management activities (Law no.111/1996 requires the authorization of all nuclear activities);
- a system of prohibition of the operation of a spent fuel or radioactive waste management facility without an authorization (the system of sanctions establishes penal sanctions for such situations);
- a system of appropriate control, regulatory inspection and documentation and reporting (Law 111/1996 establishes the regulatory inspection rules, while the regulations and authorization conditions establish the requirements for control, documentation and reporting);
- the enforcement of applicable regulations and of the terms of the authorizations (the CNCAN inspectors have the right to fill an inspection report and impose sanctions if they find violations of the legal requirements, in special cases CNCAN can suspend or withdraw an authorization, and for some violations can ask the prosecution, as the violations are punished with imprisonment);
- a clear allocation of responsibilities of the bodies involved in the different steps of spent fuel and of radioactive waste management (Law no.111/1996, Governmental Ordinance no.11/2003 and the Government Ordinance no. 7/2003 establish the responsibilities of the bodies involved).

E2.3. Consideration of the objectives of the Joint Convention

The provisions of:

- Law no.111/1996 on the safe deployment, regulation, authorization and control of nuclear activities, republished;
- Governmental Ordinance no.11/2003 regarding the management of nuclear spent fuel and radioactive waste, including their disposal, with subsequent modifications and completions
- Governmental Ordinance no. 7/2003 regarding the use of nuclear energy in exclusive peaceful purposes, with subsequent modifications and completions
- Regulatory requirements established by CNCAN

take due account of the objectives of the Joint Convention.

Thus it can be concluded that the obligations under article 19 of the Joint Convention are met by Romania.

E3. Regulatory authority in nuclear field (Article 20)

E3.1. Responsibilities of National Commission for Nuclear Activities Control (CNCAN)
According to the provisions of Law no. 111/1996, CNCAN is the regulatory body, empowered with the regulation, authorization, and control of nuclear activities.

The general responsibilities of CNCAN are stipulated in the Chapters I and V of the Law no. 111/1996, and are further detailed in the Rules for Organisation and Functioning of CNCAN, approved by Governmental Decision.

The mandate of CNCAN can be summarised as follow:

- CNCAN is the national authority competent in exercising regulation, licensing and control in the nuclear field, for all the activities and installations under the scope of the Law.
- CNCAN elaborates the strategy and the policies for regulation, licensing and control with regard to nuclear safety, radiological safety, non-proliferation of nuclear weapons, physical protection of nuclear installations and materials, transport of radioactive materials and safe management of radioactive waste and spent fuel, as part of the National Strategy for the development of the nuclear sector, approved by Governmental Decision.
- CNCAN is responsible to ensure, through the regulations issued and the dispositions arising from the licensing and control procedures that an adequate framework is in place for the deployment of activities under the scope of the Law.
- CNCAN is responsible for revising the regulations whenever necessary for the correlation with the international standards and ratified conventions in the nuclear field and for establishing the necessary regulatory measures for their application.

CNCAN has the following duties and responsibilities:

a) Initiates projects for legislative acts in its area of competence and issues regulations in the nuclear field, consulting as necessary the other authorities with attributions in this domain, according to the Law;
b) Reviews and consents to all the legislative acts with implications for the nuclear field, prior to their coming into force;
c) Approves, in accordance with the Law, the intervention plans in case of nuclear accident and participates in the intervention;
d) Collaborates with the central authority for environmental protection and controls the implementation of the activities of the environmental radioactivity monitoring network;
e) Requests to the competent authorities in the field of national security to perform the necessary checks for the persons with responsibilities in the field of nuclear activities, in compliance with the specific regulations;
f) Initiates, with the consent of the Ministry of Foreign Affairs, activities for cooperation with IAEA and with other international organisations specialised in the nuclear field;
g) Initiates necessary arrangements at government level to conclude treats in its field of competence;
h) Concludes treats at the department level in its field of competence;
i) Cooperates with similar institutions/authorities from other states;
j) Controls the implementation of the provisions of international treaties and agreements in force, with regard to safeguards, physical protection, illicit traffic, transport of nuclear and radioactive materials, radiation protection, quality assurance in the nuclear field, nuclear safety, safe management of spent fuel and radioactive waste, and the intervention in case of nuclear accident;

k) Establishes and coordinates the national system for evidence and control of nuclear materials, the national system for evidence and control of radiation sources and of nuclear and radiological installations, and the national registry of radiation doses received by the occupationally exposed personnel;

l) Cooperates with other authorities that have, according to the Law, attributions with regard to the safe operation of nuclear and radiological installations, correlated with the requirements for the protection of the environment and the population;

m) Ensures public information on matters that are under the competence of CNCAN;

n) Organises public debates on matters that are under the competence of CNCAN;

o) Represents the national point of contact for nuclear safeguards, for the physical protection of nuclear and radiological materials and installations, for the prevention and combating of the illicit traffic of nuclear and radioactive materials, and for nuclear and radiological emergencies;

p) Orders the recovery of orphan sources and coordinates the recovery activities;

q) Licences the execution of nuclear constructions and exercises control over the quality of constructions for nuclear installations;

r) Carries out any other duties stipulated by the Law, with regard to the regulation and control of nuclear activities.

E3.2 CNCAN Organisational Structure and Human and Financial Resources

At present, CNCAN is an independent body, reporting to the Prime Minister through the General Secretariat of the Government.

CNCAN is chaired by a President nominated by the Prime Minister. The position of the CNCAN President is assimilated to that of State Secretary. The organisational structure of CNCAN and the modifications thereof are approved by Governmental Decision. The President of CNCAN, with the advice of the General Secretariat of the Government, organises the subsidiary structures of the divisions of CNCAN depending on actual needs and conditions of the activities of CNCAN.

The current organizational diagram of CNCAN is presented in Figure E2.

Significant changes to CNCAN organisational structure and financial resources for the last reporting period are due to the measures taken by the Romanian Government to mitigate the consequences of the economic crisis by reducing expenditures in the civil service and include the following:
In 2009, the Prime Minister’s Chancellery (to which CNCAN was previously subordinated and reporting) was disbanded. Currently CNCAN is under the coordination of the Prime Minister through a State Counsellor.

In June 2009, at the request of the Prime Minister/State Counsellor coordinator, the number of positions in CNCAN’s organisational structure has been reduced from 171 to 137, by eliminating the vacant positions and by forced retirement of staff meeting the conditions for retirement;

In November 2009, the Parliament issued a law for the reorganisation of some public authorities and institutions and for rationalisation of public spending, which affected both the financing and the staff numbers of CNCAN. Before the entering into force of this law, CNCAN was collecting money for its budget from fees charged for performing inspection activities and technical assessments and for granting licences, permits and authorisations and was self-financed. As an effect of the above mentioned law, all the money collected from taxes and tariffs for CNCAN activities have become revenue to the state budget and CNCAN is now financed from the state budget through the General Secretariat of the Government (SGG); and all CNCAN expenditures have to be approved by SGG. Another consequence of the enforcement of the above mentioned law was that CNCAN had to further reduce its staff numbers from 137 to 103, through collective layoff.

In the first quarter of 2010, a law providing for a single framework for the salaries in the civil service entered into force and as an effect of this law the salaries of CNCAN staff were significantly diminished. A further reduction of the salaries of CNCAN staff has been due to a separate law, affecting all organisations financed from the state budget, which diminishes salaries in the civil service by 25% starting with 1st of July 2010.
Figure E2: Organizational chart of CNCAN


E4. Other Governmental Authorities

The Ministry of the Environment and Forests is the central authority for environmental protection and has specific responsibilities in the licensing and control of nuclear installations. The main responsibilities of the central authority for environmental protection are to:

- organize, under the law, the environment radioactivity surveillance network on the territory of Romania, providing the necessary information flow for the integrated monitoring system of the environment parameters.
- issue the environment agreements and authorizations on the basis of criteria provided by law
- notify the CNCAN and the Ministry of Administration and Interior on its findings in the monitoring activity exercised by it, and shall collaborate with these with a view to setting up the necessary measures to be taken.

The agreement issued by central authority for environmental protection, is a prerequisite for the issuance of the siting authorization by CNCAN. The environment authorization shall be issued by central authority for environmental protection after CNCAN issues the trial run or operation authorization.

The Ministry of Health is the central authority for public health. The main responsibilities of the Ministry of Health are to:

- authorize the introduction into the social and economic circuit, for utilization or consumption purposes by the population, of products that were subject to irradiation or which contain radioactive materials;
- authorize the introduction into the medical field, for medical treatment and diagnosis purposes, of sealed or unsealed sources, of ionizing radiation generating devices, and of pharmaceutical products containing radioactive materials.
- develop its own authorization and control regulation
- organize the monitoring network of the contamination with radioactive materials of foodstaff, over the whole food chain, drinking water inclusive, as well as of other goods destined to be used by the population, according to the law.
- organise the epidemiological monitoring system of the health condition of the occupationally exposed workers, and of the hygiene conditions in units in which nuclear activities are carried out.

The Ministry Administration and Interior through General Inspectorate for Emergency Situations in co-operation with all specialized bodies of the central and local public administration co-ordinates the preparedness in case of nuclear accident, in compliance with the provisions of the law.

The State Inspectorate for Boilers, Pressure Vessels and Hoisting Installations (ISCIR), subordinated to the Ministry of Economy, Commerce and Business Environment, is responsible for the licensing and control of the pressure systems and equipment, including those used in nuclear and radiological installations, with appropriate consultation and collaboration with CNCAN.
The Nuclear Agency and for Radioactive Waste (ANDR), subordinated to the Ministry of Economy, Commerce and Business Environment, is responsible for:

- promoting the peaceful use of nuclear energy and the related research and development programmes,
- the coordination, at national level, of the safe management of spent nuclear fuel and of radioactive wastes resulted from operation and decommissioning of nuclear and radiological installations, including their disposal,
- disposal of spent nuclear fuel and radioactive waste.

The Ministry of Economy, Trade and Business Environment establishes the national strategy in the energy field and is the major shareholder of the nuclear energy production sector, nuclear research and engineering, nuclear fuel and heavy water production.

E5. Cooperation with other governmental authorities

The licensing system is administered by CNCAN in cooperation with other governmental authorities (ministries and agencies) in such areas as environment, health, transport, labour, security, etc. The issues raised by these authorities are taken into account before licences are issued by CNCAN, providing that there is no conflict with the provisions of the Law and CNCAN regulations. All other licences granted by other governmental authorities are prerequisites to the CNCAN licences. An exception would be the environmental authorisation issued by the Ministry of Environment and Forests after the issuance of the operation licence by CNCAN. The environmental agreement, issued by the same Ministry is however a prerequisite to the siting licence issued by CNCAN.

The Law gives a list of authorities having attributions in controlling various aspects related to nuclear activities. Although their attributions and responsibilities are established by the legislation in force, CNCAN has also signed formal Memoranda of Understanding with each of these organisations, for ensuring the prevention of potential gaps and overlaps in the implementation of their respective duties and responsibilities. The responsibilities and attributions of the other authorities empowered by the Law to control specific activities in the nuclear field have been described in detail in the previous report and have remained unchanged.

For ensuring transparency of its activities and decision making process, CNCAN routinely consults with and ensures information of all the organisations that have an interest in its regulatory activities, including licensees and other nuclear industry representatives, governmental, local and municipal authorities, departments and agencies as well as interest groups and individual members of the public.

E6. Independence of Regulatory Authority in nuclear field

Independence of regulatory body is ensured as follow:

- According to the Law no. 111/1996 on the safe deployment, regulation, authorization and control of nuclear activities, republished CNCAN is regulatory body for nuclear activities;
- According to the Government Decision no. 1437 of November 18th, 2009 on the approval of the Regulation of organization and operation and of the organizational structure of the Nuclear and Radioactive Waste Agency, ANDR is responsible for:
  - promoting the peaceful use of nuclear energy and the related research and development programmes,
  - the coordination, at national level, of the safe management of spent nuclear fuel and of radioactive wastes resulted from operation and decommissioning of nuclear and radiological installations, including their disposal,
  - disposal of spent nuclear fuel and radioactive waste.

As shown in Figure A1, the companies and organisations that operate or own the main nuclear and radiological installations are subordinated to the Ministry of Economy, Commerce and Business Environment and to the Ministry of Education and Research.

The main organisation responsible for the promotion of nuclear activities for peaceful purposes as well as responsible for disposal of spent nuclear fuel and radioactive waste and for coordination of predisposal activities is Nuclear Agency and for Radioactive Waste (ANDR), which is subordinated to the Ministry of Economy, Trade and Business Environment (MECMA).

CNCAN exercises its functions independently from the ministries and other authorities of the central administration, being subordinated to the Government.

CNCAN reports annually or as requested to the Prime Minister, through the General Secretariat of the Government, on the status of the regulation, licensing and control activities. In addition, whenever the situation requires, CNCAN presents reports on:

- Events that may affect the safe operation of nuclear facilities.
- Situations that may affect national interests or the radiological protection of population and environment on the Romanian territory.

For ensuring transparency of its activities and decision making process, CNCAN routinely consults with and ensures information of all the organisations that have an interest in its regulatory activities, including licensees and other nuclear industry representatives, governmental, local and municipal authorities, departments and agencies as well as interest groups and individual members of the public.
SECTION F. OTHER GENERAL SAFETY PROVISIONS

F1. Responsibility of the license holder (Article 21)

According to the Law no.111/1996 the prime responsibility for the safety of a nuclear or radiological installation rests with the authorization holder. This general responsibility includes the responsibility for the management of the spent fuel and of the radioactive waste generated within the practice, and the responsibility for decommissioning of the facility. The main responsibilities of the authorization holder for any spent fuel or radioactive waste management facility are the following:

- ensure and maintain nuclear safety, protection against ionizing radiation, physical protection, emergency plans in case of nuclear accidents, quality assurance for the licensed activities, and records of nuclear and radioactive materials;
- observance of the technical conditions and limits included in the authorization and reporting of any violation, in accordance with specific regulations;
- development of its own system of requirements, regulations, and instructions ensuring the implementation of the licensed activities without unacceptable risks of any kind;
- bear the expenses related to the collection, handling, transport, treatment, conditioning, storage and disposal of its wastes;
- ensure adequate staff to carry on the licensed activities.

CNCAN carries out preventive and operative control on the observance of laws and regulations, at the authorization holder’s facilities. Any failure of the authorization holder to follow the requirements is followed by corrective actions, which may include sanctions or even authorization suspension.

Other means to ensure that the authorization holder meets its responsibilities is the reporting system. For CNE Cernavoda, CNCAN includes specific reporting requirements in each authorization, such as:

- Quarterly Reports;
- Environmental Monitoring Reports
- Event Assessment Reports
- Reliability Reports.

Similar requirements regarding operation annual report, environmental monitoring annual reports and event assessment reports are established by CNCAN for the research reactors, including their spent fuel management facilities, for the Nuclear Fuel Plant and for the radioactive waste management facilities. For the CNU Feldioara Subsidiary and for uranium mining activities, CNCAN requires annual report for radiation protection, radioactive waste management and for the environmental monitoring.

According to the Governmental Ordinance no.11/2003 in case that a licensee cease to exist legally, or is unable to continue its activity, the responsibility for spent fuel and
radioactive waste management rests with ANDR, till a new holder of authorization is established.

According to the Fundamental Regulations on the Radiological Safety, for the past activities that have generated contamination or radioactive waste, CNCAN can impose intervention measures. The owner of the site has the responsibility to implement these measures.

**F2. Human and financial resources (Article 22)**

According to the Romanian Law no.111/1996 the authorization for any facility is granted only if the applicant meets the following requirements:

- can prove the professional qualification for each position of its staff;
- has insurance or any other financial guarantee to cover his responsibility for nuclear damages;
- has financial arrangements for safe management of its own radioactive wastes and for decommissioning of its installation.

The law mentioned above imposed a system of individual permits for each person employed for works with radioactive materials or in radiation fields. The permits are issued based on training and examination by the competent authorities or, by licensee, as approved by CNCAN.

The Final Safety Analysis Report for CNE Cernavoda Unit 1 and Unit 2 which are periodically updated during plant lifetime must contain special provisions with respect to plant organizational structure, experience and training for the key plant personnel, assurance that minimum plant complement (operations, technical, maintenance, etc.) is always in place; the plant training programs are also extensively assessed by CNCAN through periodic audits.

Adequate human and financial resources to support the plant safety are prerequisites to obtain and maintain the operating authorization.

Similar requirements for getting an operation authorization are established by CNCAN for reactors and for other facilities, including spent fuel and radioactive waste management facilities.

In addition, CNE Cernavoda has to pay yearly legal contributions to the Fund earmarked for management of radioactive waste and to the Fund for decommissioning of nuclear installations. This contribution shall be paid for each unit.

The small producers pay to IFIN HH for the services of disposal.
F2.1. Qualified staff availability as needed for safety related activities during the operating lifetime of a spent fuel and radioactive waste management facility

Romania has taken contact with Nuclear Technology before starting construction of its first nuclear power plant, and regulations related to staff Training and Qualification have been in place since 1975.

Meantime Romania has bought the CANDU technology and constructed its first NPP, a CANDU 600 MW design. Training issue have been considered during early phase of the contract negotiation, so that initial training for Management, Operation, Technical and Maintenance key personnel was provided in Canada. That means, around 100 persons were trained in an operational CANDU-600 MW (in Canada) prior to be assigned to any commissioning/operation activities, in order to allow them to fulfill their position responsibilities safely, effectively and efficiently.

Together with technical design Romania has bought the NPP personnel training concept and training and qualification programs for licensed / non-licensed operation staff, technical, maintenance and training staff as well. These programs have been adopted but continuously adapted based on IAEA Guides related to NPP Personnel Training and Qualification, and INPO/WANO recommendations related to Training Programs -Development. In this way the Systematic Approach to Training (SAT) has been implemented in CNE Cernavoda training activities. Reference Documents as Station Instructions and Internal Department Procedures have been put in place to establish a structural Training Concept for NPP Personnel.

However, because the organizational structure and position responsibilities at Romanian NPP are similar to those used at other CANDU stations, training needs derived from these functions have been used to prepare standard training programs and courses.

In addition, each NPP department performed a job and task analysis, identifying training needs required for effective job performance (the first SAT stage – Analyses).

Each NPP department must document its training needs by preparing a generic Job Related Training Requirements (JRTR) for each position, or group of similar positions. At this time any training program in the plant is based on positions JRTR’s. The technical engineering may be considered an exception from the above. For each technical engineer is prepared a Qualification Guide which contains the training and qualification requirements for its duty areas.

Training Objectives for each Training program have been produced by application of the second stage (Design) of the SAT system. The third SAT stage has been applied (Development) and training materials have been produced, based on previous determined training objectives.

Having the JRTR's and Qualification Guides for each position, the training objectives have been established and the training materials developed. Based on this, it was possible to design and implement a career path for main positions. Based on generic JRTR of each chart organization position, a Training Qualification Index (TQI) can be...
calculated for each individual. The individual TQI is a performance evaluation criteria so all departments have the TQI value for a certain period of time as performance indicator.

A system of Individual Performance Evaluation has been put in place mostly for Personnel Performances Annual Evaluation. A better system for Training Effectiveness and Personnel Performance Evaluation at the work place is going to be established, based on the last recommendations and theories.

In addition to standard training described above, a non-standard training is considered for NPP personnel qualification. In this category is included the personnel training through the co-operation with other organization (IAEA, WANO, COG, Suppliers etc.). This is a very important part of key personnel development through courses, fellowships, workshop participation, and development programs participation, organized and sponsored by above-mentioned organization. Co-operation with these organizations didn't mean only participation of Romanian personnel in abroad training activities but also organizing courses in Romania.
In order to support the internal and external training activities and to ensure continue SAT application a Training Organization has been established and a Training Center has been constructed.

CNCAN is closely supervising the training activity in the plant. It is involved not only in the licensed staff training and evaluation process but also in other staff training and plant training policy as well. In this respect CNCAN is periodically auditing plant training activity and it is directly involved in the licensing training programs approval and evaluation.

CNCAN ensures that the utility allows only high qualified, competent staff to perform the following functions and tasks which are critical to nuclear safety:
- Recognize if a proposed action (or any changes to equipment, procedures or staffing) is threatening a layer of defense;
- Monitor, operate and maintain safety and safety related systems;
- Identify incipient equipment failures, so that corrective action can be taken;
- Properly execute emergency response procedures to mitigate and accommodate consequences of potential accidents.

Based on the qualification, training and retraining requirements for all operation positions, CNCAN required a similar training approach for the individuals performing tasks critical to nuclear safety and belonging to other plants' departments such as Station Health Physics, Station Engineering Support, and Maintenance Support etc. These positions also have detailed qualification, training and retraining requirements, according to their duties.

Management Personnel must also be authorized by CNCAN before they are fully appointed to the job, as follows:
- Station Manager
- Production Manager
- Technical Manager
- Health Physics Senior Superintendent
• Operation Senior Superintendent (Unit 1 and Unit 2)
• Safety and Compliance Senior Superintendent
• Training Senior Superintendent
• Quality Assurance Senior Superintendent

Continuing training and retraining for any chart organization position is also established. Refreshing training for any chart organization position is also established or at least is counted that is necessary to be established. At this time refreshing training is for sure established for Licensed Operation Staff. The other personnel are in general under continuous training to get their 100% qualification. Retraining for special skills or abilities is established and done as required.

The shift supervisors (i.e. main reactor operators), reactor operators and the senior staff with responsibilities in radiation protection (i.e. the qualified experts) have to pass a CNCAN examination in order to receive the permit to operate the reactor, respectively the practice permit.

Finally it could be considered that CNE Cernavoda has the nuclear world wide accepted training approaches and standards, ensuring a qualified, competent staff for CNE Cernavoda operation and maintenance.

Regarding the research reactors, a training system that assures the safe management of reactors operation, including spent fuel management, is in place. The reactor main operators and operators, and the staff with responsibilities related to radiation protection, including the qualified experts, are tested by CNCAN, in order to get the permit to operate the reactor, respectively the practice permit.

For all other facilities, the qualified experts and the staff with responsibilities related to radiation protection have to be trained and retrained and have to pass CNCAN examination in order to get the practice permit.

**F2.2. Financial resources for operation of spent fuel and radioactive waste management facilities**

At CNE Cernavoda, the costs of current spent fuel and radioactive waste management activities including the costs associated with the commissioning of the Intermediate Spent Fuel Dry Storage Facility are included in the CNE Cernavoda operational costs.

The amount of the contributions which must be paid yearly by the SNN / CNE Cernavoda for decommissioning of nuclear facilities and for long term management of spent nuclear fuel and radioactive waste is determined as follows:

a) By multiplying the net quantity of electricity expected to be produced by each nuclear unit in the next year with a tariff of 0.60 euro / MWh, for establishing the financial resources necessary for the decommissioning of each nuclear unit;

b) By multiplying the net quantity of electricity expected to be produced by each nuclear unit in the next year with a tariff of 1.40 euro / MWh, for establishing the financial resources necessary for the siting, design, construction, commissioning, operation and maintenance, upgrading, closure and post closure monitoring of final repositories for radioactive waste generated by the operation of the nuclear units, for research and development activities to support the final disposal activities and for the
current and capital expenditure of ANDR, according to annual revenue and expenditures approved by law.

The financial resources for operation, maintenance, upgrading, closure and post closure monitoring of DNDR Baita Bihor, decommissioning of research reactors and management of the institutional radioactive waste, in present they are assured from:
- the state budget;
- economic contracts with radioactive waste producers from all over the Romanian territory.

**F2.3. Financial provision for institutional controls and monitoring arrangements after closure of disposal facility**

The financial provisions for institutional control as well as for monitoring arrangements shall be included in the financial resources needed for final disposal of radioactive waste.

**F3. Quality assurance (Article 23)**

The Romanian regulation on the general requirements for Quality Management Systems (QMS) applied to the construction, operation and decommissioning of nuclear installations, approved by Order no.66 / 2003 of CNCAN President, requires that the owner of a nuclear facility shall establish, develop and maintain a quality management system for all phases of the lifecycle of the nuclear installation. This is following the articles 18, al. k) and 24 of the Law no.111 / 1996.

In 2003 CNCAN developed a set of 12 regulations establishing the requirements on the quality management systems as licensing and general requirements, and on specific activities as siting, design, research and development, procurement, manufacturing, construction-erection, commissioning, operation, decommissioning, and development and use of software products in nuclear field. This set was completed in 2005 with the thirteenth, the regulation establishing the gradual appliance class of the quality management systems.

The regulations were issued in order to equally comply with UE and IAEA requirements, international practices, and also Romanian conditions and reality, being a comprehensive collection and optimal mixture of requirements inspired from the following standards:
- IAEA Draft Safety Standard GS-R-3 The Management System for Facilities and Activities
- ISO 9001 version year 2000, Quality management systems -- Requirements;
- Canadian series standards code 286, the last revision;
- Reporting of defects and noncompliance, code 10CFR21;
- ASME code, subsection 3800 and 4000.

A revised set of management system draft regulation was posted on the CNCAN web site in order to collect public comment. This revision completely implements the requirements of the published IAEA Standard GS-R-3 and the Romanian experience in nuclear area.
Complying with these requirements, CNE Cernavoda, FCN Pitesti, SCN Pitesti, IFIN – HH, and CNU – Feldioara Subsidiary have established and implemented Quality Management Systems in their facilities. These systems are in fact (Integrated) Management Systems, one unit that integrate the provisions related to radioactive waste management, emergency preparedness, radiological protection, safeguards, nuclear safety, and physical protection, and the entire range on interaction between them at individual and organizational level, an entity that has to ensure the promotion of safety culture.

The main participants and contractors involved in the project of nuclear facilities shall have implemented a quality management system authorized in accordance with CNCAN regulations.

According to specific requirements for the quality management systems for operation of nuclear facilities the responsible organization shall perform the control of radioactive contamination in order to prevent its spreading and to implement an effective contamination monitoring system.

The responsible organization for the operation shall control the activities related to the handling and storage of the liquid and solid contaminated waste and shall ensure the measures required to maintain the volume of radioactive waste to a minimum.

All organizations involved in the realization project of the nuclear facility shall have an authorized management system for the activities in their field of responsibility. All organizations shall have implemented their own management system, which will be applied during the activities performed. The management system is designed to satisfy all requirements of radiological safety of the facility, in all phases of the project. All required procedures shall be developed by the involved organizations and documented properly, for each activity. Some of the procedures shall be approved by CNCAN and revised periodically.

The owner have to define the requirements and responsibilities for a program of inspection which provides assurance that fabrication, installation, modification, and repair activities affecting safety-related components, systems, and structures conform to the applicable specifications, instructions, procedures, drawings, or other pertinent technical requirements. The independent or regulatory quality inspections are not intended to diminish the responsibility of personnel performing the activities for the quality of the work.

In order to assure safe and reliable operation, programs of inspections have to be established at the spent fuel and waste management facilities, which include the following provisions:

a. The requirements for inspections are identified and documented based on procedures, instructions, drawings, and other documents for an activity prior to the start of the activity.

b. Inspections are accomplished in accordance with a combination of approved procedures and instructions.
Operating organization shall prepare a programme for maintenance of the waste disposal facility that is in line with the type of facility. Also, the owner shall establish and implement a programme for the surveillance of the facility as necessary and feasible.

Records should be created and retained that describe the history of the waste disposal facility and related activities. The owner shall ensure that records are maintained for the period of time for which the waste that has been disposed of is considered to remain an issue for safety. The records shall be stored in a manner that minimizes the likelihood and consequences of loss, damage or deterioration.

**F4. Operational radiation protection (Article 24)**

**F4.1. Exposures of workers and public**

**F4.1.1. Optimization of exposures**

For operational radiation protection CNCAN issued the Fundamentals Regulations on the Radiological Safety approved by Order 14/2000 of CNCAN President. This regulation is a Romanian transposition of the Council Directive 96/29/EURATOM laying down basic safety standards for the protection of the health of workers and the general public against the danger arising from ionizing radiation.

The operators have developed policies, regulations and procedures for operational radiation protection, based on Romanian regulations and ICRP / IAEA recommendations. The policy of these licensees is to keep the radiation exposure of workers and the public as low as reasonable achievable.

**F4.1.2. Exposure limits**

The legal effective dose limits for the workers and for the public are 20 mSv / year and 1 mSv / year, respectively. In order to minimize exposure, the operators have to optimize the doses and to develop processes for dose control for radiation workers, using special work plans and procedures for high hazard works.

**F4.1.3. Control of releases**

The operators have implemented procedures to control the gaseous and liquid releases to the environment, based on derived emission limits approved by CNCAN.

SCN Pitesti operates since the year 2006 a testing laboratory for radiological characterization of materials from licensed nuclear practices for clearance or classification as radioactive waste. The quality system and analytical competence of the laboratory meets the requirements of ISO 17025 as proven by the CNCAN notification. Technical procedures applied for clearance of materials are addressing measurement of equivalent dose rate in the vicinity of materials, determination of total and loose surface contamination and determination of activity concentration by non-destructive testing methods or sampling and laboratory determinations. The unconditional release levels are established by CNCAN, for most of the radionuclides, in the annex of the order no.
62/2004, but the clearance methodology has to be submitted to the CNCAN approval case by case.

For release of materials from regulatory control, IFIN-HH developed procedures for clearance.

The operators have established environmental monitoring programs, in order to assess the effect of their activities on the environment.

**F4.2. Discharges**

**F4.2.1. Optimization of discharges**

According to the Fundamentals Regulations on the Radiological Safety approved by Order no. 14/2000 of CNCAN President, derived emissions limits (DELs) approved by CNCAN shall be used to quantify the relationship between releases of radioactivity and doses to critical groups (the most exposed) from the public.

**F4.2.2. Limitation of doses in normal operation**

According to the Fundamentals Regulations on the Radiological Safety approved by Order no. 14/2000 of CNCAN President, CNCAN shall establish in the licensing process the dose constraints of activities. The operators shall assure that the exposure limits are controlled during normal operation. For the public doses, CNCAN has established dose constraints for licensed activities in the range of 0.1-0.3 mSv/year for the member of critical groups.

**F4.3. Uncontrolled releases and mitigation of consequences of unplanned and uncontrolled releases**

In order to control the release, design features and emergency procedures are in place, according to the provisions of the laws and regulations. According to the provisions of Law no.703 / 2001 on civil liability for nuclear damages, the holder of authorization for a nuclear installation shall have an insurance policy covering the nuclear damages. This assures that in case of an unplanned or uncontrolled release funds are available for mitigate the effects.

**F5. Emergency preparedness (Article 25)**

**F5.1. Emergency planning for Romanian facilities**

In the process of authorization, all practices needing an emergency intervention are identified by CNCAN. For practices which need emergency interventions, the
Radiological Safety Report of the licensee shall include an Emergency Intervention Plan. Basically, all licensees in Romania have to present to the regulator their emergency arrangements as part of the authorization process. Further on, requirements for the setting in operation of the Emergency Plan and for the notification of the regulator are specifically given in their license.

There is a national plan for intervention in case of nuclear accident and there are county plans for intervention for specific nuclear risk areas (emergency planning zones as per IAEA TEC DOC 953).

a) Legal requirements for on-site and off-site emergency preparedness

Emergency preparedness and response in Romania was re-organized according to Law no. 15/2005, law for approval of Governmental Ordinance no. 21/2004, regarding the National System for the Management of Emergencies. Also other regulations were issued in this regard.

According to these new regulations, the National System for the Management of Emergencies is composed from three types of structures:

- the decisional structure – the committees for emergencies,
- the executive structure – the General Inspectorate for Emergencies (IGSU) and the county and local inspectorates for emergencies (as public professional emergency services), and
- the operational structure – the operative centres for emergencies.

All the decisional, executive and operational structures are established on three levels: national, county and local.

By law, the Ministry of Administration and Interior (MAI) is responsible for the management of nuclear and radiological emergencies.

As a decisional structure, at national level is organized the National Committee for Emergencies (CNSU). CNSU is set-up under the co-ordination of the Prime Minister and managed by the Ministry of Administration and Interior (MAI). All the ministerial, county and local Committees are subordinated to the CNSU.

As an executive structure, at national level is established IGSU, a specialized organization in the Ministry of Administration and Interior (MAI). IGSU has the responsibility of permanent co-ordination of the prevention and management of emergency situations, at national level.

Inside each Inspectorate for Emergencies is set-up an Operative Centre for Emergencies (COSU), with permanent activity, ready to activate the emergency organization in case of an accidental event. These COSU’s are receiving notifications for all types of emergency, including radiation events. Also, the responsible organizations at national level are operating such COSU’s, in accordance with the legal provisions in their field of activity. As an operational structure, at national level is functioning the National Operative Centre of IGSU.
IGSU – MAI and CNCAN are, according to the new legislation, the national competent authorities in case of nuclear accident or radiological emergency.

At the county/local level there are established County/Local Committees for Emergencies, which are directed by the county Prefect/ local mayor.

Specific regulations are in place in the field of radiation emergency preparedness and response:

- Ministerial Order no.242/1993, “Nuclear safety republican regulations on the planning, preparedness and intervention in case of nuclear accidents and radiological emergencies”, issued by CNCAN in 1993;
- Order no.14/2000 of CNCAN President for approval of Fundamental Regulations for Radiological Safety;
- Governmental Decree no. 223/1990 for the Romania’s accession to the IAEA’s Conventions on Early Notification of a Nuclear Accident and on Assistance in the Case of a Nuclear Accident or Radiological Emergency;
- Bilateral early notification agreements with Bulgaria, Greece, Hungary, Slovakia, Russian Federation, Ukraine and Turkey.

The Ministerial Order no. 242/1993 is establishing requirements for the operator, for the regulator and for the public authorities for planning, preparedness and intervention in the following cases:

- nuclear accidents at nuclear installations;
- radiological emergencies as a result of authorized activities in nuclear field;
- radiological emergencies as a result of some transboundary effects or as a result of other cases, such as cosmic objects falling.

The regulation provides that any nuclear facility has to make preparations, in conjunction with national, regional and local governmental organizations and with other organizations, to cope with nuclear accidents.

The Ministerial Order no. 242/1993 on emergency preparedness and response in case of nuclear accidents and radiological emergencies is in present in the process of being revised as “Fundamental regulations on preparedness, planning and intervention in case of nuclear accidents and radiological emergencies” and completed by other specific regulations, as part of the process of harmonization of the national legislation with the new recommendations of EU and IAEA.

As nuclear regulatory authority, CNCAN controls, evaluates and approves the on-site emergency plans of the licensees.

The authority which controls, evaluates and approves the emergency plans of public authorities is IGSU – MAI.

b) The implementation of emergency preparedness measures, including the role of the Regulatory Body and other entities

As national competent authority in the nuclear field, CNCAN is the national contact point as per IAEA Conventions for Early Notification and Assistance (Law no.111/1996
republished at 27/06/2006 and IAEA letter EPR/CP(0100) from 16/11/2000, with the following functions (as defined in ENATOM, 2007):

- National Warning Point;
- National Competent Authority for a Domestic Accident;
- National Competent Authority for an Accident Abroad.

CNCAN is operating its own Emergency Response Centre (ERC), as part of the National System for the Management of Emergencies. CNCAN – ERC is one of the national contact points in relation to any type of radiation emergency, including accidental events at scrap metal processing facilities and at national borders. CNCAN – ERC acts as a support centre performing technical analysis and prognosis of the emergency situations with focus on the nuclear safety, radiation protection and radiological consequences, in nuclear and radiological emergency situations.

County Emergency Plans for Radiological Accidents were elaborated in the last years, with clear specifications on notification and intervention actions for the first responders. Training and exercises were performed for the intervention personnel of some responsible organizations, but more training and equipment is necessary.

All the authorization licenses holders have in place Emergency Plans. CNCAN has its own Emergency Intervention Plan. The Plans are written and/or revised in accordance with the international recommendations.

The notification system is established in the Emergency Plans of the authorization holders and public authorities. Exercises and communication tests are performed between the operative centers of the National System.

There are three distinct zones in the Emergency Plans of nuclear installations: one where protective actions are implemented precautionary, one for the short term plume exposure pathway, and the other for the long term ingestion exposure pathway. The size of the zones depends on the hazard posed by the nuclear facility.

Based on the Emergency Planning Zones, the Off-site Radiation Emergency Plans describe the external organizations and their responsibilities during an accident at nuclear facilities, which may have an off-site impact. The Plans also contain a description of essential steps for off-site emergency response activation, the protective action levels, and the protective measures for the emergency personnel and population. The protective actions, and the organization in charge to implement these actions, are identified for each emergency-planning zone.

Emergency Procedures are in place, at all levels, in order to perform the response functions declared in the Emergency Plans.

c) On-site and off-site emergency plans of nuclear installations

The On-site Radiation Emergency Plan for Cernavoda NPP along with its supporting documents is describing in general terms the measures required to control and mitigate the radiological accident consequences within the site and to minimize the off-site effects. The On-site Radiation Emergency Plan emphasizes the immediate on-site response actions. However, it does cover the off-site emergency for the first few hours.
of the radiation accident, which has an impact on the public and the environment. The length of time necessary to set up the off-site organization to function effectively is estimated to be 2-4 hours.

The On-site Radiation Emergency Plan includes the classification of radiation incidents and accidents, the evaluation of on-site incidents and the response actions. It identifies also the material and human resources necessary to implement these actions, and defines the organization and the responsibilities for the personnel involved for each phase of an incident or accident. The On-site Radiation Emergency Plan is implemented through the On-site Radiation Emergency Procedures.

Arrangements are in place for the selection of personnel and training in all the organizations of the National System. Important training courses and exercises (national and international) were conducted in the last years in the field of radiation emergency preparedness and response.

The effectiveness of the response is tested and enhanced through carrying out periodical radiation emergency drills and exercises for all areas and facilities.

The frequency of the training and exercises became constant in the last 3 – 4 years with at least one major international exercise and one major national exercise being organized by CNCAN in partnership with national and international institutions.

General exercises are organized by all nuclear facilities in collaboration with the public authorities and include the activation of the emergency personnel and of the appropriate resources and organizations, in order to verify the response capability in emergencies.

The general exercises simulate an emergency which results in radioactive releases outside the facility and which requires the intervention of county with or without the support of national public authorities.

The general exercises are organized at Cernavoda NPP at least once in three years and are based on various scenarios in order to verify and test various parts of the emergency plan. The exercises are followed by a post-exercise report (Exercise Evaluation Report) in order to evaluate the ability of the various organizations involved and to recommend measures for improving the response. The nuclear facility organizes annual exercises and quarterly drills in order to verify the On-Site Emergency Plan.

The main exercise in which CNCAN and other responsible organizations of the National System were involved in the last three years was “Axiopolis 2009” General Emergency Response Exercise. The exercise was organized by CNCAN, IGSU and Cernavoda NPP. It was hosted during October 20 – 22, 2009 and lasted for 3days.

During the exercise, the responsible organizations of the National System and Cernavoda NPP tested the arrangements and capabilities dedicated to the nuclear and radiological emergencies. Deficiencies were identified during the exercise and corrective actions were implemented, in the field of emergency procedures, equipments and training.
F5.2. Planning for radiation emergencies in the vicinity of Romanian territory

Romania is a signatory of the following international emergency response agreements:
• Convention on Early Notification of a Nuclear Accident
• Convention on Assistance in the Case of a Nuclear Accident or Radiological Emergency
• Convention Regarding the Liability for Nuclear Damages

Concerning the liaison across national borders, Romania has signed the Agreements for Early Notification of Nuclear Accidents with Russian Federation, Bulgaria, Greece, Hungary, Slovakia, Ukraine and Turkey. These agreements contain provisions for:
• taking all appropriate and effective measures to prevent, reduce and control adverse trans-boundary environmental impacts of major nuclear activities;
• ensuring that the Parties are notified in case of nuclear accidents which could affect them.

The Romanian General Emergency Plan includes provisions for transboundary emergencies according to the provisions of national regulations.

A radiation emergency response exercise has been conducted in April 2011 by Romania and Bulgaria, under the regional cooperation in the EPR field. The exercise “NAUTILUS 2011” was a part of two parallel International Atomic Energy Agency (IAEA) programs on safe nuclear energy in Bulgaria and Romania. Important financial support for the programme and the exercise was provided through the grant organization Innovation Norway on behalf of the Norwegian Ministry of Foreign Affairs. The exercise “NAUTILUS 2011” simulated a radiological incident involving a criminal act during the transportation of spent nuclear fuel on the border between Bulgaria and Romania. The exercise has included for the first time both the security phase and the consequences management phase. The main objective of the exercise was to improve coordination and communication between the Bulgaria and Romania in their response to a radiation security event. Over 400 participants from more than 15 national departments and other organizations have been playing together the live, real-time exercise. Participants from Romania included: the Nuclear Regulatory Authority (CNCAN), the General Inspectorate for Emergency Situations (IGSU), the General Inspectorate of Romanian Police (IGPR), the General Inspectorate of Gendarmerie (IGJR), the General Inspectorate of Border Police (IGPF), the General Inspectorate of Aviation (IGAv) and the Ministry of Defence (MApN). Similar organizations in Bulgaria participated in the exercise. In addition, over 60 national and international observers came together in the field for observing the actions. The practical consequences of all actions taken during the exercise have been evaluated and will lead to more efficient security and emergency plans of both countries.

F6. Decommissioning (Article 26)

F6.1. General Requirements related to decommissioning

According to the provisions of the Law no. 111/1996, the licensee shall:
• elaborate a program for preparing the decommissioning and to present it for approval to CNCAN
• pay the contribution for setting up the financial resources for decommissioning.

Based on these provisions of the law, CNCAN has issued the regulations on general requirements for decommissioning of nuclear facilities, approved by Order no 181/2002 of CNCAN President, which apply for decommissioning of: research reactors, subcritical assemblies, radioactive waste treatment installations, spent fuel intermediate storages, radioactive waste intermediate storages.

According to the above mentioned regulations the Decommissioning Plan shall be revised every 5 years.

According to the same regulations:
• for all future nuclear objectives and installations for which the regulation applies, the decommissioning plan shall be part of authorization documentation, starting with the siting authorization;
• for the nuclear objectives and installations for which the regulation applies that already are in the design, construction, or operation stage, the decommissioning plan (at various levels of detail, from conceptual to detailed) has to be submitted by the holder of authorization to CNCAN.

**F6.2. Fulfilment of the requirements of article 26 of Joint Convention**

All requirements of Article 26 of the Joint Convention are detailed by Order no.181/2002 of CNCAN President for approval of regulations on the decommissioning of nuclear and radiological facilities.

**F6.2.1. Qualified staff and adequate financial resources**

According to the Order no. 181/2002 of CNCAN President for approval of regulations on the decommissioning of nuclear facilities, in order to get the decommissioning authorization, the applicant shall prove in the decommissioning plan that qualified staff and adequate resources are available.

**F6.2.2. Operational radiation protection, discharges, unplanned and uncontrolled releases**

The requirements related to radiation protection shall be detailed in the Decommissioning Plan in Chapter 3 “Radiological Protection of Workers, Public and Environment”, according to the provisions of the above mentioned regulations. The requirements for radiation protection, discharges, and for the unplanned and uncontrolled releases during decommissioning are similar to the requirements during the operation.

**F6.2.3. Emergency preparedness**
According to the provisions of the above mentioned regulations, the applicant for a decommissioning authorization shall submit to CNCAN the emergency plan. If necessary, the General Emergency Plan and the local public authorities’ plans will take into consideration the decommissioning activities.

**F6.2.4. Records of decommissioning operations**

According to the provisions of the above mentioned regulations the Decommissioning Plan shall present in Chapter 7 “Record keeping” the records to be kept related to decommissioning activities.

**F6.3. Design requirements related to decommissioning**

The spent fuel and radioactive wastes facilities in operation or under construction of CNE Cernavoda are designed taking into account recommendations for safe decommissioning.

**F6.4. NPP decommissioning plan**

The decommissioning strategy and costs-estimation (about 1 billion USD per unit) are based on decommissioning studies elaborated by NPP Cernavoda at the end of year 2006. Currently, a Decommissioning Plan for NPP Cernavoda Units 1 and 2 is in progress and is expected to be finalized by the end of year 2012. One of the objectives of the Decommissioning Plan for NPP Cernavoda Units 1 and 2 would be also to validate the initial decommissioning strategy and update the costs-estimation established by the previous decommissioning studies.

**F6.5. Status of VVR-S research reactor decommissioning**

IFIN-HH, under the conservation authorization of the reactor, performed the radiological characterization and clean-up activities.

The 10th edition of the detailed decommissioning plan was approved by CNCAN in 2010. The adopted decommissioning strategy for VVR-S Research Reactor is defined as immediate dismantling.

The detailed decommissioning plan was elaborated by IFIN-HH, with IAEA support, through Technical Cooperation Programme (TCP).

Based on the decommissioning plan, the 10th edition, CNCAN issued in 2010 authorization for decommissioning of the VVR-S Research Reactor, for the First Stage of decommissioning (2010-2013).

According to the decommissioning plan, the 10th edition, the stages of the decommissioning are:
<table>
<thead>
<tr>
<th>Stage</th>
<th>Year</th>
<th>Duration [year]</th>
<th>Activity</th>
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</thead>
</table>
| Stage 1 | 2010 | 3 | - Shipment back of HEU spent nuclear fuel type S-36  
- Isolation of common components of VVR-S research reactor with Spent Fuel Ponds  
- Elaboration of decommissioning plan of Spent fuel Ponds  
- Getting of operating licence for Spent Fuel Ponds  
- Refurbishment of Radioactive Waste Treatment Plant  
- Shipment back of LEU Spent nuclear fuel type EK-10 |
| Stage 2 | 2012 | ~2 | - Decontamination of primer circuit  
- Decontamination of hot cells  
- Dismantling of primer circuit  
- Dismantling of active components. |
| Stage 3 | 2016 | ~7 | - Dismantling of internal active components of reactor block  
- Dismantling of reactor block  
- Dismantling of hot cells  
- Dismantling of degasor  
- Dismantling of active sewage system except 30m³ tank  
- Final radiological characterization  
- Completion of the project. |

In the First Stage (3 years, 2010-2012) the activities which are established to be implemented are referring to preparatory works, not implying dismantling or demolition of structures and components of the nuclear installation. In the stages no 2 and 3 will be dismantling and demolition activities of systems, structures, equipment and components nuclear installation. The duration of the decommissioning project for VVR-S research reactor is 11 y.
SECTION G. SAFETY OF SPENT FUEL MANAGEMENT

G1. General safety requirements (Article 4)

G1.1. Criticality and removal of heat

In the authorization process for siting, construction and operation of NPP and of research reactors, CNCAN pays special attention to:
- criticality control (not applicable for spent fuel of CNE Cernavoda, because fuel is made of natural Uranium);
- assurance of adequate heat removal;
- control of water parameters in wet storages, and control of confinement and of the isolating air parameters for dry storage, in order to ensure optimum storage conditions (control of corrosion) and control of radioactivity levels.

G1.2. Minimization of waste

Generation of radioactive waste associated with spent fuel management is minimized through
- the quality of fuel
- online fueling (this allows through the systems for detecting the failed fuel and immediate replacement)
- canning of the failed fuel.
- the control of water parameters for wet storages
- control of confinement and of the isolating air parameters for dry storage.

G1.3. Interdependencies among different management steps

The Romanian strategy for spent fuel management takes into consideration both the present and future storage capabilities, and the actual status of the fuel cladding. Efforts are made by the regulatory body to enforce the observance of the storage conditions for the VVR-S reactor aluminum cladding fuel, in order to extend the wet storage period until all spent fuel assemblies will be repatriated in Russian Federation.
In the licensing of the new NPP dry storage for spent fuel, the relations between the intermediate storage stage and the following stage, when the fuel will be removed for transfer in the geological repository, were taken into consideration.

G1.4. Effective protection of individuals, society and environment

In the authorization process, CNCAN pays due attention to the effective protection of workers, public and environment. The authorization is granted only if the internationally recognized criteria and standards are observed.
In order to protect adequately the public health and the environment during the normal operation of the spent fuel management facility, the dose estimate and monitoring are based on the analysis of the external effective doses and of the (internal) committed effective doses for members of critical groups for all radiation pathways. These analyses are performed according to methods and procedures recommended in IAEA and in other western regulations. The result of the analyses leads to derived emission limits for the effluents, and the monitoring program of the environment shall demonstrate that the derived emission limits are observed both in normal operation and during events with relative high probability of occurrence.

Regarding the assumed accident scenario and the scope of the emergency plan it shall be mentioned that the Initial Nuclear Safety Analysis Report, the Preliminary Nuclear Safety Analysis Report, and the Final Safety Analysis Report for a spent fuel management facility have chapters regarding the assessment of natural effects (e.g. earthquakes, natural fire, flooding, snow) and of the man made effects (e.g. explosions, air plane crashes).

The above documents include accident analyses, according to the requirements of the IAEA applicable recommendations and to the applicable requirements of the other international regulations that are used in the licensing process, like US Regulatory Guides and NUREGs, as well as to the supplementary requirements issued by CNCAN. For the Design Basis Accidents, the doses shall remain below specified values, while, in order to prepare the emergency plan, Beyond Design Basis Accidents are analyzed. For example CNCAN asked that the Preliminary Safety Analysis Report for the authorization of the construction of the Spent Fuel Dry Storage of CNE Cernavoda addresses an air plane crash on the storage and this requirement was implemented.

**G1.5. Biological, chemical and other hazards**

The criteria and standards mentioned in paragraph G1.4 take into consideration biological, chemical and other hazards that may be associated with spent fuel management.

**G1.6. Impact on future generations**

The authorization process for transport and storage of spent fuel, and, when it will be the case, for its geological disposal requires the demonstration that the impact on future generations will not be higher than it is now accepted for the current generation.

**G1.7. Avoidance of undue burdens on future generations**

Regarding the principle of avoiding undue burdens of spent fuel management on the future generations, it shall be noted that Romanian authorities, fully accept and promote this principle.

In this respect, based on the provisions of Governmental Ordinance no.11/2003 were created the Funds earmarked for management of radioactive waste and for decommissioning of nuclear installations.
G2. Existing facilities (Article 5)

G2.1. Review of the safety of the spent fuel management facilities of CNE Cernavoda

The general safety requirements implemented in design, construction and operation of the CNE Cernavoda are applicable for the fuel handling system, including spent fuel bay and dry storage facility. The safety assessment reports prepared for nuclear licensing of the CNE Cernavoda include specific safety assessment for the spent fuel management.

During the licensing process, CNCAN paid a special attention to evaluation of the following safety and safety related functions:

- removal of the residual heat;
- control of water chemical and physical parameters, in order to ensure optimum storage conditions and radiation levels control.

The spent fuel management facilities of CNE Cernavoda were designed to meet adequate safety standards used in Canada and in other five countries.

Design of the spent fuel management facilities at CNE Cernavoda meets the general requirements as described in the IAEA Safety Series 116 – Design of spent fuel storage facilities by including the following:

- measures to limit radioactive releases and radioactive exposures of workers and the public (including detection of leakage through the bay walls and floor);
- measures to prevent anticipated operational occurrences and accident conditions from developing into unacceptable severe accident conditions;
- provision for ease of operation and maintenance of essential equipment;
- provision through equipment and procedures for retrieving spent fuel from storage.

G2.2. Spent Fuel Bay and dry storage of spent fuel elements and fragments at SCN Pitesti

The general safety requirements implemented in design, construction and operation of the TRIGA reactor are also applicable for the spent fuel storage.

There are several safety criteria that have to be fulfilled by the spent fuel storage system:

- criticality control (storage geometry designed such as \( k_{\text{eff}} < 0.8 \))
- residual heat removal: natural convection allowed such as fuel temperature not to exceed 200°C;

Additional storage requirements for safe storage are:

- Water chemistry: same chemical and physical parameters as in the bulk of the reactor pool.
- Water level above the top of the rack for (~5m) for radiation protection.
- Water radionuclidic purity: periodic sampling for gamma ray spectrometry analysis to detect occurrence of leaks from stored spent fuel.
As a general rule for spent fuel management, the first storage location after fuel bundle removal from the reactor core is a temporary storage in the reactor pool. After 1 year of cooling down in this rack the fuel bundles are transferred to the previously described storage rack for 20-30 years.

For the time being no spent fuel is stored in any of the racks. In the past the storage rack was fully occupied with the old HEU spent fuel waiting for shipment back in its country of origin under the provision of the US-DOE programme “Global Threat Reduction Initiative” completed in 2008.

In the Hot Cells Facility there are dry storage pits designed to receive experimental CANDU type irradiated fuel rods as well as fragments resulted from destructive testing of these rods. The Hot Cells handling capacity is 1MCi \( ^{60}\text{Co} \) (equivalent).

G2.3. Spent fuel management at IFIN-HH Magurele

At present, the cooling pond is empty and in the storage ponds are stored only the EK-10 fuel assemblies, due to the repatriation of the C-36 fuel assemblies in the Russian Federation, finalised in June 2009 under the “Global Threat Reduction Initiative” programme, conducted by United States Department of Energy National Nuclear Security Administration.

The back-end policy for the spent nuclear fuel is to return it in the country of origin. In this respect IFIN-HH started in 2010 a sub-programme for backshipping the EK-10 spent fuel assemblies in the Russian Federation under the “Decommissioning of the VVR-S research reactor, up-grading the installations the radioactive waste treatment plant and repatriation of the spent fuel EK-10” programme.

In the last three years, were installed new equipments for measuring the water level in the VVR-S spent fuel storage ponds, the water temperature and pressure measurements in the storage ponds. Also were replaced the access doors, the dosimetric area monitoring system and a personnel monitoring gate was emplaced at the entrance.

The last revision of the Final Safety Analysis Report (6th revision) was approved by CNCAN in 2010 taking in consideration the regulation on decommissioning of research reactors and other facilities.

G3. Siting of proposed facilities (Article 6)

G3.1. Procedures for safety evaluation, public information and neighbour countries consultancy

G3.1.1. Site related factors likely to affect the safety of the facility

As mentioned before, any proposed facility needs a siting authorization issued by CNCAN based on Law no. 111/1996. The siting process for Cernavoda Interim Spent
Fuel Dry Storage Facility was implemented based on IAEA guidance and NRC – 10 CFR Part 72.

The following issues were addressed in the Initial Safety Analysis Report submitted to CNCAN for siting authorisation:
- General description
- Characteristics of the site (these includes: geography and demography, nearby human activities - including man made events -, meteorology, hydrology, hydrogeology, geology, seismology, ecology, use of land and waters)
- Design criteria
- Description of the project
- Description of the functioning of the installation
- Waste management
- Radiological and nuclear safety
- Accident analyses
- Decommissioning
- Conclusions

The Initial Safety Analysis Report and its supporting documents are evaluating all the relevant site factors likely to affect the safety of the Spent Fuel Dry Storage Facility and the likely safety impact of the facility on individuals, society and environment, as presented in the paragraph on article 4.

The siting authorization was issued by CNCAN in August 2001, and contains the conditions related to the constructive solution, the confirmation of seismic entry data, and the completeness of list of Design Basis Accidents. It was also required for the Preliminary Safety Analysis Report, requested in support of the application for construction authorization, to demonstrate the observance of dose constraint for the members of the public during normal operation (0.1 mSv/year) and to demonstrate the observance of Romanian regulations related to dose limits in case of Design Basis Accidents (the exclusion zone and the reduced population zone shall remain inside the area established for CNE Cernavoda site). It was also required that the Preliminary Safety Analysis Report present also the doses for Beyond Design Basis Accident.

For future siting of reactors, if it will be the case, the siting authorization process will cover in a similar manner the spent fuel management, as the requirements for NPPs or research reactors siting are covering the field of spent fuel handling and storage.

The siting of spent fuel deep geological repository was not yet addressed by Romanian regulations.

**G3.1.2. Safety impact of the facility on individuals, society and environment**

The chapter on accident analyses of the Initial Safety Analysis Report addresses the safety impact of the facility on individuals, society and environment, in case of accident. For normal operation, the safety impact is assessed in the chapter on radiological and nuclear safety.
**G3.1.3. Public consultancy**

When selecting a site, the future licensee has to consult the public. The Environment Agreement is issued by the Environmental Protection Authority, after analyzing of the Environmental Impact Study. Public consultancy of this study is required, and the decision for issuing the Environment Agreement takes into account the opinion of the members of the public. The Environment Agreement is a prerequisite for issuing by CNCAN of the Construction Authorization.


**G3.1.4. Consultancy of Contracting Parties in the vicinity of the spent fuel management facilities**

Romania has ratified the ESPOO Convention. Consequently, any country (not only a Contracting Part), that could be affected by a spent fuel management facility sited on Romanian territory will be announced, and will receive, upon request, the general data relating to the facility to enable it to evaluate the likely safety impact of that facility upon its territory.

**G3.2. Avoidance of unacceptable effects on Contracting Parties in the vicinity of the spent fuel management facilities**

The Initial Safety Analysis Report, as well as the latter Preliminary Safety Analysis Report and Final Safety Analysis Report, for any new nuclear facility (not only for spent fuel management facilities) shall prove that the national requirements, which are in line with the internationally endorsed criteria and standards, are met for individuals, society and environment, at the same level for national territory and for neighbour countries.

This requirement is obviously fulfilled for fuel handling and storage facilities. When siting a spent fuel deep geological repository, due consideration will be given to the assessment of the impact on neighbour countries.

**G4. Design and construction of facilities (Article 7)**

**G4.1. Construction of Spent Fuel Handling and Storage Systems at CNE Cernavoda Unit 2**

The design and construction of the spent fuel handling and storage facilities at NPPs and research reactors are part of the design and construction of the plants, respectively of the reactors. As all of the requirements of Article 7 of the Joint Convention are required by the Romanian legislation for all nuclear installations (for all the installations,
not only for spent fuel management systems), the authorization of construction of a NPP or research reactor is granted by CNCAN only if, inter alia:

- the design and construction of the spent fuel handling and storage system provide for suitable measures to limit possible radiological impacts on individuals, society and environment;
- at the design stage, conceptual plans and, if necessary, technical provisions for the decommissioning of spent fuel management facility are taken into account;
- the technologies incorporated in the design and construction of spent fuel management facility are supported by experience, testing or analysis.

For CNE Cernavoda Unit 2, the construction was stopped in 1990, and the construction remained under conservation till 2001. The restart of the construction was decided in 2001 and the plant was successfully placed in operation in 2007.

As it was presented in the paragraph on article 6, the spent fuel system of CNE Cernavoda Units 1 and 2 were designed to meet adequate safety standards used in Canada.

The Spent Fuel Bay of CNE Cernavoda – Unit 2 design meets the general requirements as described in the IAEA Safety Series 116 – Design of spent fuel storage facilities by including the following:

- measures to limit radioactive releases and radioactive exposures of workers and the public (including detection of leakage through the bay walls and floor);
- measures to prevent anticipated operational occurrences and accident conditions from developing into unacceptable severe accident conditions;
- provision for ease of operation and maintenance of essential equipment;
- provision through equipment and procedures for retrieving spent fuel from storage.

It should be mentioned that, prior the restarting of the construction of Unit 2, a review of the nuclear safety of the unit under construction was performed through a PHARE project. In one of the ten tasks of this project, entitled Task - 6 Evaluation of Adequacy of Engineered Provisions for Radiation Protection, it is recommended to review the suitability and application of the spent fuel pool surface finish and to consider the installation of a suitable metallic liner, to fulfill the secondary containment requirement. This design change was applied for the construction of Unit 2.

G4.2. Construction of Cernavoda Interim Spent Fuel Dry Storage Facility (including handling systems)

- The design of Cernavoda Interim Spent Fuel Dry Storage Facility provides measures to limit the possible radiological impact on people and environment:
  - double confinement barriers
  - massive reinforced concrete construction
  - low temperature on spent fuel cladding

- Decommissioning is adequately addressed by the Preliminary Safety Analysis Report.
- The Cernavoda Interim Spent Fuel Dry Storage facility uses a well-proven technology that is in use since the mid 70’s.
It has been licensed and is being used in Canada for the Whiteshell, Gentilly 1, Douglas Point, NPD (Chalk River), Point Lepreau and Gentilly 2 spent fuel storage needs. It has also been licensed in South Korea and is used at the Wolsong NPP.

The design of the Cernavoda facility specifically uses the best features of two operating dry storage facilities at Point Lepreau and Gentilly 2 in Canada. The dry storage system has proved to be safe, simple to use, and has successfully limited doses of radiation to workers to very low values at each of the above facilities.

The content of the Preliminary Safety Analysis Report is presented below:

- General description
- Characteristics of the site (these includes: geography and demography, nearby human activities -including man made events-, meteorology, hydrology, hydrogeology, geology, seismology, ecology, use of land and waters)
- Design criteria
- Description of the project
- Description of the technological flux
- Waste management
- Radiological protection
- Conduct of operation
- Accident analyses
- Technical limits and conditions
- Quality Assurance
- Decommissioning program
- Conclusions

The Physical Protection and Safeguards are addressed separately. Emergency Planning is covered by the general NPP emergency plan that integrates emergencies related to dry storage activities.

The construction of the first module of the facility was done under 2 different authorizations issued by CNCAN.

First authorization was given in the form of a “Modification of Plant Approval” for Unit 1, in the area of the Spent Fuel Storage Bay, including the construction of an extension of the building. The modifications related to this area were approved only after demonstration that construction work will not affect the safety of the operation of the plant.

The construction authorization of the first module of spent fuel dry storage was issued in May 2002, and contains conditions related to the constructive solution, and to the reconsideration of the air crash severe accident (it is requested that the Final Safety Analysis Report improve the scenario, justify the emission height, and presenting the support documentation for radionuclide concentrations and dose calculations, for all meteorological conditions and all distances and heights relevant for emergency planning).

Also it was requested to be analysed the situation of a critical group inside the exclusion zone, and to demonstrate that in normal operation, the dose constraint for members of the public is not exceeded, and, in case of Design Basis Accidents, the doses for public will in principle not exceed the dose limits applicable for workers during normal operation).
All these requirements have been addressed in the Final Safety Analysis Report that was submitted to CNCAN in order to obtain the operating license of module 1 of the Spent Fuel Dry Storage Facility. The Preliminary Safety Analysis Report was performed in 2005 for the modules 2 and 3 and in 2009 for the module 4 and the construction licenses were granted for these modules. The Final Safety Analysis Report was revised in order to obtain operating license of the module 2 in 2006, of the module 3 in 2007 and of the module 4 in 2010.

G5. Assessment of safety of facility (Article 8)

G5.1. Initial safety assessment

According to the Romanian laws and regulations, for siting a nuclear facility, including a spent fuel management facility, a siting authorization shall be issued by CNCAN. This authorization is issued based on an Initial Safety Analysis Report, as it was presented in the paragraph related to article 6.

As it was presented in the paragraphs related to articles 6 and 7, before construction of any nuclear facility, including a spent fuel handling and storage facility, an environmental agreement issued by the Environmental Protection Authority and a construction authorization issued by CNCAN are required. The environmental agreement is issued based on an Environmental Impact Study while the CNCAN authorization is issued on the basis of a Preliminary Safety Analysis Report.

G5.2. Updated and detailed safety assessment

According to the Romanian laws and regulations, for issuing by CNCAN of a commissioning authorization for a nuclear facility, including a spent fuel handling and storage facility, a Final Safety Analysis Report is required. The amended Final Safety Analysis Report is then necessary for trial operation authorization and for the operation authorization.

Operation requires also the issuing by the Environmental Protection Authority of an operating authorization. This last authorization is issued after starting of the operation, based on the Environmental Report that includes measurements of environmental parameters.

The operating authorizations are issued by CNCAN and by the Environmental Protection Authority for a limited period of time and have to be renewed periodically. That requires the update of supporting safety and environmental assessments.

Systematic impact assessment according to internationally recognized criteria and standards are required for completion of the Environmental Impact Study and of the Environmental Report.

The Initial Safety Analysis Report, Preliminary Safety Analysis Report, Final Safety Analysis Report and their supporting documents are containing systematic assessments
of the nuclear safety and of the environmental impact, in accordance with the internationally accepted criteria and standards. This is obviously the case for the spent fuel facilities inside the NPP or reactors, where the safety of the handling and storage of spent fuel are assessed in the general context of the safety of the entire installation.

CNCAN has and will continue to assess the authorization documents based on USNRC NUREG-1567 “Standard Review Plan for Spent Fuel Dry Storage Facilities”, adapted taking into account the characteristics of CANDU spent fuel, the local geographic and climatic conditions and the regulatory requirements. This approach was communicated to the utility from the beginning of the licensing process.

For the case of the VVR-S reactor under decommissioning, the content of the revised Final Safety Analysis Report for spent nuclear fuel storage as per 2010 was presented in the paragraph related to article 5. According to the regulation on decommissioning of research reactors and other facilities, which requires the review of the Final Safety Analysis Report for spent fuel storage at reactor site, it was requested that IFIN-HH reviews that report for its spent fuel storage ponds.

The handling of spent fuel in TRIGA pool, at SCN Pitesti, is covered in the Final Safety Analysis Report of TRIGA reactor. The revised Final Safety Analysis Report of LEPI covers the storage of the spent fuel in the spent fuel storage pool of LEPI and of the spent fuel fragments and experimental fuel elements in the dry pits of LEPI hot cells. The report covers handling and storage of spent fuel in LEPI, according to the requirements of IAEA SS No. 118.

G6. Operation of facilities (Article 9)

G6.1. Licensing

The spent fuel bays operated by CNE Cernavoda Unit 1 and Unit 2 are nuclear power plant systems. The CNE Cernavoda operation was licensed by CNCAN following the legal procedure and based on appropriate assessment of safety. All safety analyses to support the five-formal licensing stages (site authorization, construction authorization, commissioning authorization, trial operation authorization and operation authorization) were performed as parts of the safety analyses for Unit 1 and Unit 2.

The trial operation authorization was issued based on the amended Final Safety Analysis Report, which includes the commissioning test and control program results. The Operation authorization was issued based on the amended Final Safety Analysis Report (phase II) which was structured in accordance with the provisions of the NRC Regulatory Guide 1.70. The amended report contains information derived from the results and conclusions of the trial operating period.

The operation authorization is renewed every two years.

The authorization for operation of the first module of the Spent Fuel Dry Storage was issued in 2003 based on Final Safety Analysis Report. The operation authorization was renewed in 2006, 2007 and 2010, in order to include the operation of modules 2, 3 and 4 respectively.
Similar processes were in place for authorization of operation of the 2 research reactors. Also the authorization for operation of LEPI was issued in similar conditions.

For VVR-S spent fuel storage, the Final Safety Analysis Report (6th revision) of 2010 was approved by CNCAN. The decommissioning authorization for the VVR-S Research Reactor (see subsection F6.5) includes the spent fuel storage activities. CNCAN asked IFIN-HH to perform monitoring programme for the spent fuel, and any modification of the spent fuel handling and storage systems shall be done only with the prior approval of CNCAN.

**G6.2. Operational limits and conditions**

For the new Cernavoda Spent Fuel Dry Storage Facility, a set of technical limits and conditions were proposed in the Preliminary Safety Analysis Report, and were finalized in the Final Safety Analysis Report and approved by CNCAN by issuing the operating authorization for the first module in the year 2003, the second module in 2006 and third in 2008 and the fourth module in 2010. These limits and conditions are replacing, as an exception, the reference document “Operating Polices and Principles” that is used for all the rest of CNE Cernavoda.

For TRIGA reactor and LEPI Pitesti facilities as well as for the spent fuel storage of the under decommissioning VVR-S reactor, technical (operational) limits and conditions are established, based on assessments, tests and operational experience. These technical limits and conditions are revised as necessary.

As an example, below are presented the technical limits and conditions for the spent fuel storage ponds of VVR-S reactor:

- water level in the ponds: minimum 4.2 m
- water temperature: maximum 60º C
- air depression (before removing the plugs of the ponds) minimum 5 mm water column
- the ventilation of the building shall function minimum ½ h before the entering into the storage area, and all the time during the presence of persons in the storage area
- a reserve of at least 10 m³ of distilled water for compensating in case of water loss shall exist
- water characteristics: pH = 5.5 – 6, conductivity 2 - 3.3 μS/cm², fixed residue = 1 mg/L, Cl = 0.02 mg/L, O = 8 mg/L
- maximum activity in the water 10,000Bq/L

These values will be revised, as the filtering of water allows lower limit for water specific activity.

**G6.3. Operation, maintenance, monitoring, inspection and testing**

As parts of CNE Cernavoda, the spent fuel facilities operation, maintenance, monitoring, inspection and testing activities are performed according to Station regulations:

All these documents include, directly or by reference to appropriate procedures, rules that must be followed in performing activities related to operation, maintenance, monitoring, inspection and testing.

As these documents are sustaining the operating authorization, the compliance with their requirements is mandatory for the Station and any deviation must be reported to CNCAN.

Similar requirements do exist for TRIGA reactor, for LEPI and for VVR-S spent fuel storage facility.

**G6.4. Engineering and technical support**

The station organization chart for CNE Cernavoda documents the general areas of responsibility. The structure of the organization considers the needs for engineering and technical supports and for this reason it includes a strong Technical Unit covering System Performance Monitoring, Design Engineering and Component Engineering.

Also, it should be mentioned that a strong link is maintained with Romanian research institutes and with designer of the plant, Atomic Energy Canada Limited, Romania being member of CANDU Owners Group.

SCN Pitesti and IFIN-HH consider also needs for engineering and technical supports. Their organizational chart includes also staff for operation, maintenance, monitoring, inspection and testing of spent fuel handling and storage systems.

**G6.5. Incidents reporting to CNCAN**

Incidents significant to safety are reported in a timely manner by the CNE Cernavoda to CNCAN, according to established procedures. These reports and procedures are requested by CNCAN according to authorization conditions.

Abnormal Condition Reports are prepared to report those events that could have significant adverse impact on the safety of the environment, the public or the personnel, such as: serious process failures, violations of the Operating Policies and Principles, release of radioactive materials in excess of targets, doses of radiation which exceed the regulatory limits, events which interfere with the IAEA safeguards system. For each reportable event a notification is made to CNCAN immediately after the discovery of the reportable event or within one working day depending on the gravity of the event and a report is prepared to document the event. For the events that are significant or complex, more detailed reports are prepared as Abnormal Condition Reports and submitted to CNCAN within the required time period.

Similar reporting systems are established in the authorization conditions and are precised in internal procedures of the licensee, in the case of SCN Pitesti and of IFIN-HH.

**G6.6. Collection and analyzing of relevant operating experience**
For CNE Cernavoda the station goal for operating experience is to effectively and efficiently use lessons learned from other plants and station operating experience to improve plant safety and reliability.

Station events and human performance problems often result from weaknesses or breakdowns in station processes, practices, procedures, training and system or component design that were not previously recognized or corrected. This is the reason why CNE Cernavoda considers, as the main topic of the Operating Experience Program, the Event Analysis System, comprising identification, evaluation and analysis of operational events (both internal and external) in order to establish and implement corrective actions to avoid re-occurrence.

The external information regarding operating experience proved to be a very important tool in improving station performance. Therefore, the second main topic of the operating experience program is the Information Exchange Program, with bi-directional use:
- collecting of external information and distribution to the appropriate station personnel;
- submitting the internal operating experience information to external organizations.

The basis for Operating Experience Program was set in place since the early stage of the commissioning phase (1993), with the objective to ensure:
- the reporting, reviewing, assessing of the station abnormal conditions and establishing of the necessary corrective actions;
- information exchange within CANDU Owner Group (COG), regarding abnormal conditions, technical problems, research and development projects, etc.

For the information exchange program, the relation between CNE Cernavoda and COG is covered by a COG contact officer, appointed by the station management, with the following general responsibilities:
- serving as a liaison between COG and the station;
- reviewing the incoming messages and distributing them to the appropriate persons;
- ensuring the transmittal of the required information/reports to COG;
- ensuring optimum participation by the station personnel.

Programs to collect and analyze relevant operating experiences are established also for SCN Pitesti and IFIN-HH.

G6.7. Decommissioning plans for spent fuel management facilities

According to the provisions of Law no. 111/1996 any NPP or research reactor need to prepare decommissioning plans. This is valid also for the spent fuel management facilities that in Romania are sited at reactor sites. The requirements related to decommissioning programs from the design and construction phases are applied for the Spent Fuel Dry Storage Facility at Cernavoda site, as presented before.

G7. Disposal of spent fuel (Article 10)
ANDR is setting up a knowledge database for siting, by gathering existing information (from archives) on geological, hydrogeological and seismic characteristics of the preferred investigation areas (PIAs). The PIAs resulted from the previous desk siting studies conducted between 1993-2007. Based on the acquired information, starting with 2012, ANDR will issue site investigation programs on preferred sites, for three geological formations such as granite, salt and, probably, green schist.
SECTION H. SAFETY OF RADIOACTIVE WASTE MANAGEMENT

H1. General safety requirements (Article 11)

H1.1. Control of criticality and heat generation

The requirements regarding the control of criticality and heat generation during radioactive waste management are generally related, in Romanian case, to the spent fuel management. The CNCAN requirements and the measures taken by the licensees were presented in Section G.

Regarding the sealed sources of high activity, the storage authorization requirements take into consideration heat dissipation. When the sources are stored in the dedicated transport, storage or operation container, the conditions related to heat removal are mentioned also in the type approval of the equipment.

H1.2. Minimization of waste

Waste minimization is considered by Order No. 56/2004 of CNCAN President for approval of Fundamental regulations on the safe management of radioactive waste. According to this regulation, the generation of radioactive waste is to be kept to the minimum practicable level in terms of both its activity and volume through appropriate design measures, facility operation and decommissioning practices. In order to meet this requirement, the operator must ensure: a) selection and control of materials; b) recycling and reuse of materials, including clearance of materials; c) implementing adequate operating procedures, including those referring to the physical, chemical and radiological characterization of the waste and sorting of different type of materials.

The operators of the main nuclear and radiological installations have started to develop characterization programme of the waste before clearance which should decrease the volume of waste arising.

H1.3. Interdependencies among different management steps

In the regulatory process, CNCAN requires that due attention be given to interdependencies among the different steps in radioactive management. According to the Order no.56/2004 of CNCAN President for approval of Fundamental regulations on safe management of radioactive waste, the interdependencies among all steps in radioactive waste generation shall be appropriately taken into account. The fulfillment of this condition shall be checked by CNCAN during the authorization process of radioactive waste management activities. Also, while assessing the regulatory compliance of the national radioactive waste management strategy to be elaborated by ANDR,
CNCAN shall verify if the interdependencies among different radioactive waste management strategy were correctly taken into consideration.

**H1.4. Effective protection of workers, public and environment**

In the authorization process of radioactive waste management facilities, CNCAN pays due attention to the effective protection of workers, public and environment. The authorization is granted only if the national criteria and requirements are observed.

In order to protect adequately the public health and the environment during the normal operation of the facility, the off-site dose estimate and monitoring are based on the analysis of the external effective doses and of the (internal) committed effective doses for members of critical groups for all radiation pathways. These analyses are performed according to methods and procedures recommended in IAEA safety standards and in other international regulations. The result of the analyses leads to derived emission limits for the effluents, and the monitoring program of the environment shall demonstrate that the derived emission limits are observed both in normal operation and during events with relative high probability of occurrence. Of a particular interest is the assessment (based on the FEPs list) and the monitoring of the doses resulted from a repository during both the operation and the post closure (institutional control) period. For this purpose, depending on the characteristics of the radioactive waste, the immobilization matrix, the engineered barriers of the facility, and of the surroundings of the facility (near field and far field), various monitoring activities for radioactivity of air, water, soil, vegetal and animal organisms are performed. For a surface repository, accepting short lived radionuclides, the institutional control period is established in the authorization.

Regarding the radiation protection criteria for the workers and for the public, they are similar to the criteria defined in the 1990 publication of ICRP 60, as the Order no.14/2000 of CNCAN President for approval of Fundamental regulation on Radiological Safety is transposing the Council Directive 96/29/EURATOM. In the case of the radioactive waste disposal facility, altered evolution scenarios, including the intrusion scenarios are considered, according to IAEA recommendations. Also operation and transport accidents are considered for such facilities. The loose and the theft of radioactive waste are also considered. The emergency plan is dimensioned according to the maximum credible accident.

For the low level radioactive waste treatment plants and for the low and intermediate level radioactive waste and spent sources storages the operation and transport accident scenarios, including loose and the theft of radioactive waste, are also considered.

**H1.5. Biological, chemical and other hazards**

The internationally accepted criteria and standards used for assessing and authorizing the radioactive waste management facilities take into consideration biological, chemical hazards.
H1.6. Impact on future generations

The authorization process for pretreatment, treatment, storage and disposal of radioactive waste, requires the demonstration that the impact on future generations will not be higher than it is now accepted for the current generation. This is done for long term storage and disposal by requiring that the dose be assessed both for normal and altered scenarios of evolution of the facility, including the intrusion in the repository, for all the period of time for which the waste has significant radioactivity. The results shall be below the constraints established by CNCAN that are expressed in terms of yearly dose or dose/event, which are the same as for the current generation.

H1.7. Avoidance of undue burdens on future generations

Regarding the principle of avoiding undue burden of radioactive waste management on the future generations, it shall be noted that Romanian authorities, and particularly CNCAN, fully accept and promote this principle. The Governmental Ordinance no.11/2003 with subsequent modifications and completions requires that the producers of radioactive waste pay financial contributions to the Fund earmarked for management of radioactive waste and to the Fund for decommissioning of nuclear installations.

The Order no. 56/2004 of CNCAN President for approval of Fundamental regulations on safe management of radioactive waste requires the radioactive waste to be managed in such a way that will not impose undue burdens on future generations. The radioactive waste management strategy to be revised by ANDR shall observe this principle.

H2. Existing facilities and past practices (Article 12)

H2.1. Safety of radioactive waste management

a) CNE Cernavoda

The review of the safety of radioactive waste management systems at CNE Cernavoda is done periodically, as the authorization of the plant is renewed every 3 years.

The generation of radioactive waste resulting from plant operation is kept to the minimum practicable. Station references documents and procedures are focused on waste minimization. Radiation exposure of the operating staff and members of public during processing and storage is maintained as low as reasonably achievable – ALARA (social and economic factors taken into account). The contamination control, temporary accumulation and storage of radioactive waste within the plant are avoided by proper planning and scheduling. Temporary accumulations are prohibited except at locations designed for that purpose.
The procedures dealing with waste generation and waste management are under regulatory control.

Qualified and trained personnel operate facilities. Training is subject to periodical refreshment.

The plant has the capabilities to control, collect, handle, process, interim store wastes that may contain radioactive materials and are produced as a consequence of plant operation.

The design of the radioactive waste management facilities is such that radiological exposure of operating staff and the public is well within the limits established by CNCAN.

The solid radioactive waste which results from either normal or abnormal operation of the nuclear power plant is stored for a limited period of time. The waste will be transferred for disposal at the moment when the disposal facility will be available.

The radioactive waste management facilities are located within CNE Cernavoda exclusion zone and security fence, with easy access of vehicles transporting radioactive wastes, minimizing the need for additional security mechanism to assure its integrity. No any off-site transportation is involved.

The description of radioactive waste management at CNE Cernavoda is presented in Section B. The conclusions of the review of the safety of radioactive waste management at CNE Cernavoda are that, in general, the requirements of the Joint Convention are met. However, CNCAN asked for supplementary work, in order to characterize in detail the radioactive waste produced in the plant. This requirement is important, as CNE Cernavoda shall select the treatment and conditioning technologies according to the near surface disposal concept of radioactive waste.

b) FCN Pitesti

The review of the safety of radioactive waste management at Nuclear Fuel Plant (FCN Pitesti) is done periodically, as the authorization of the facility is renewed. The description of radioactive waste management at FCN Pitesti is done in Section B. The conclusions of the review of the safety of radioactive waste management at FCN Pitesti are that this is done properly, in accordance with the requirements of the Joint Convention.

c) SCN Pitesti

The review of the safety of radioactive waste management facilities at SCN Pitesti is done periodically, as the authorization of this facilities is renewed. STDR Pitesti is provided with installations for safe management of all short lived radioactive waste arising from the operation of the SCN Pitesti facilities, including. LEPI facility is used for storage of long-lived radioactive waste and of the highly active short lived radioactive sources.
The generation of radioactive waste resulting from STDR and LEPI operation is kept to the minimum practicable. Radiation exposure of the operating staff and members of public during processing and storage of radioactive waste is maintained as low as reasonably achievable – ALARA (social and economic factors taken into account).

The contamination control, temporary accumulation and storage of radioactive waste within the STDR are avoided by proper planning and scheduling. Temporary accumulations are prohibited except at locations designed for that purpose. The conditioned solid radioactive wastes are transferred to IFIN-HH for disposal at Baita-Bihor repository.

The procedures dealing with management of radioactive waste are under regulatory control.

Qualified and trained personnel operate facilities. Training is subject to periodically refreshment.

The design of the radioactive waste management facilities is such that radiological exposure of operating staff and the public is well within the limits established by CNCAN.

The conclusions of the review of the safety of radioactive waste management at SCN Pitesti are that activities are performed properly, in accordance with the requirements of the Joint Convention.

d) IFIN-HH

The review of the safety of radioactive waste management at STDR Magurele is done periodically, as the authorization of this facility is renewed. STDR Magurele is provided with installations for safe management of all short lived radioactive waste arising from the operation of the IFIN-HH facilities, including the former VVR-S reactor, under decommissioning, as well as of the institutional radioactive waste produced all over the country. The radioactive wastes, including spent sources, are treated at STDR. Here are stored also long lived spent sources, waiting for treatment, in view of long term storage. Due to ageing of the installation, problems are encountered regarding the liquid treatment; for that reason CNCAN has withdrawn the authorization for the liquid waste treatment plant. In this respect and taking into consideration the “Decommissioning of the VVR-S research reactor, modernization of the waste processing facilities and repatriation of the spent fuel” programme, started in 2010, STDR Magurele purchased in 2010 liquid effluents installation “Aqua Express”. In present the technical documentation regarding the technological scheme for liquid waste treatment is elaborated and in the near future the works activity will be implemented.

Also, the facility for incineration of solid waste is out of operation. The provisions of the Feasibility Study establish that a refurbishment of the incineration facility is not a viable option and will be replaced by supercompaction.
CNCAN has required a program for refurbishment of STDR Magurele, as well as for establish of technologies for long term storage of long lived radioactive waste. In this respect, the waste management department of IFIN-HH has developed a program for reconditioning of Ra-226 sources, in accordance with IAEA recommendations. In 2010 was also finalized the program for reconditioning of Am-241 and Pu-238 sources from smoke detectors, by licensing the technology for long term storage.

At the beginning of 2005 there were 800 corroded packages containing historical waste in the storage facility of IFIN-HH. Under a contract with the Department of Trade and Industry of Great Britain, STDR Magurele was equipped with a characterization system as well as with 377 pieces of 420L packaging needed for reconditioning the corroded packages containing historical waste.

In 2009 was finalized the process of managing the corroded drums with historical wastes. A total number of 715 drums with historical wastes were characterized, repackaged and transferred to Baita Bihor repository for disposal. The drums containing low specific activity radioactive waste with Thorium Magnesium alloy (a number of 121 drums) were disposed at the CNU-Feldioara Subsidiary facilities.

The activity was completed in June 2009, remaining on site a number of 5 drums with historical wastes which doesn’t meet the repository WAC.

The DNDR Baita-Bihor (the short lived radioactive waste national repository for institutional waste) was put in operation in 1985. Following the evolution of radioactive waste disposal concept, CNCAN has asked IFIN-HH to perform an Initial Safety Analysis Report, followed by a Preliminary Safety Analysis Report, and a Final Safety Analysis Report.

The first step was achieved in 2002, based of know-how transfer through a PHARE project. A continuation of the PHARE project was conducted in 2005-2006. As result, the Preliminary Safety Analysis Report was produced in 2006.

Another PHARE 2006 project was finalized in 2009 having as main task the upgrading of the Baita-Bihor Repository for Institutional Waste in Romania. Under this project, a number of urgent upgrading measures were stated to be implemented (i.e. replacement of the electric, ventilation, drainage and transport systems, waterproofing of the galleries, a new and modern physical protection system, a technological building for the workers, improvement of radiological monitoring), but unfortunately the works component was not contracted in due time.

Therefore, in 2010, from his own funds, the National Authority for Scientific Research and IFIN-HH contacted the implementation of technical design, works and procurement phases foreseen under the Phare project. According to the terms of the contract, the project will be finalized until the end of November 2011.

Also, under a contract with Department of Trade and Industries of Great Britain, the transport of the conditioned waste to the repository was improved by the acquisition of a truck able to transport a larger number of packages.

e) CNU

In accordance with the regulations issued by CNCAN the Feldioara Subsidiary has decided new safety measures for the radioactive waste management:
the entire area around both new and old radioactive waste storage surfaces was surrounded by wire fence to avoid people’s access;
- the surrounding area is radiological monitored and ground and underground water samples are taken and analyzed within the plant laboratory;
- to avoid radionuclides migration around the storage area the stored radioactive waste is compacted and covered by a 10 cm thick layer of clay (according to the procedures “Location and storage of low level radioactive waste” and “Conditioning of radioactive waste material easily removed by wind”).

Having as aim the increasing of radioactive waste safety management, for the near future the Feldioara Subsidiary foreseen the following:
- improvement of the access road at the radioactive waste storage facility;
- supplementary drillings around the radioactive waste storage facility in order to ensure more underground water samples for contamination assessment;
- radiometric monitoring of the access road to the radioactive waste facility.

Remote access will be ensured to the storage area.

After filling completely the radioactive waste storage facility, the stored material will be equalized and covered by a 50 cm thick compacted clay to avoid any radioactive contamination of the surrounding environment (according to the procedure “Insulating the area of the full capacity storage facility”). In this way, the storage will be transformed in a repository.

If required, a higher storage capacity may be developed in future, within the same area, after obtaining the necessary CNCAN authorization. For the first two solid radioactive waste storage areas that are closed and covered, it is also necessary to assess the safety prior to get the authorization for transforming the storage areas in repositories.

**H2.2. Past practices**

*a) Management of legacy waste from IFIN-HH*

In 2009 was finalized the process of managing the corroded drums with legacy wastes, stored for more than 25 years in the storage facility. The drums containing low specific activity radioactive waste with Thorium Magnesium alloy (a number of 121 drums) were disposed at the CNU-Feldioara Subsidiary facilities.

A total number of 715 drums with historical wastes were characterized, repackaged and transferred to Baita Bihor repository for disposal. The activity was completed in June 2009, remaining on site a number of 5 drums with legacy wastes which doesn’t meet the repository WAC.

*b) Sterile rock and low radioactive rock dumps resulted from geological research and mining activities for uranium ores production within the CNU sites*

The uranium geological research and mining activities have produced sterile rock and radioactive rock dumps. These deposits shall be assessed, and where necessary,
intervention shall be applied, in order to reduce the radiological risks. The sites and their actual status are presented below.

- **Crucea – Botusana mines, Suceava county**
  There are 14 sterile rock dumps with a total volume of 574,000 m³ on a 116,000 m² surface, on mountain slopes, having a 13 – 40 m height. The gamma dose rate at 1 m from surface is 0.11 – 0.0 µSv/h. Some dumps are covered by natural vegetation on 15 – 70 % of their surface.

- **Objective Tulghes – Grintiesi, Neamt county**
  The objective has 3 main areas. The Primatar area has 15 old sterile rock dumps covering a total surface of 46,300 m² and having a total volume of 160,370 m³. The Prisecani area has 5 old sterile rock dumps covering a total surface of 21,588 m² and having a total volume of 89,999 m³. The Bradu area has 6 sterile dumps with a 28,390 m² surface and a 122,463 m³ volume. All the sterile dumps are located on mountain slopes, in forest covered areas. At 1 m height from the surface, the gamma dose rate is 0.30 µSv/h with peaks of 0.70 µSv/h; the mine waters flowing from few adits show low concentration of uranium and radium, except one adit which has low water flow rate and concentration up to 2 mg/L. G24 Primatar dump has a 3,900 m² surface and gamma dose rates vary from 0.10 to 0.60 µSv/h.
  The G26 Primatar dump has a 12,000 m² surface, an inclination angle of about 30°, the measured gamma dose rates have 0.16-0.30 µSv/h.
  The G27 Primatar dump has a 7,740 m² surface, an inclination angle of about 30°, and the measured gamma dose rates have 0.10-0.35µSv/h.

- **Objective Baita Plai, Bihor county**
  The Baita Plai open pit was the first mine in Romania for uranium ore exploitation. There are 3 dumps of sterile and low grade rocks, having a total volume of 2,800,000m³ on a surface of 135,000 m². These dumps are located on low slopes and have a height of 20 to 100 m. The gamma dose rate measured at 1 m height from the soil is 0.26-0.46 µSv/h, radon exhalation was measured being 20-60 Bq/m³.

- **Objective Avram Iancu – Bihor county**
  There are 9 sterile rock and low grade dumps located on slopes having a height of 1,245,500 m³ located on a 116,950 m² surface. The dumps contain hard rocks, 8 have a height under 30 m and one has 100 m. All dumps are located near old forests. The gamma dose rate at 1 m from soil up to 0.31µSv/h.

- **Objective Ciudanovita mine – Banat county**
  In the Ciudanovita area 7 sterile rock and low grade dumps are located on slopes having a height between 3 – 25 m. The total volume of rock is 564,500 m³ on a 82,000 m² surface. The gamma dose rate at 1 m from soil is 0.10 – 0.60 µSv/h.

- **Objective Dobrei mine – Banat county**
  Within this mine there are 6 dumps having 1,269,000 m³ located on a total surface of 81,800 m². Gamma dose rate has a low average value of 0.25 µSv/h. Higher values are found for low grade rock on Dobrei South dump. Mine waters are pumped from underground works at a flow rate of 1,500 m³ / day and are treated within a plant where the uranium is removed to a residual concentration of 0.1 mgU/L.
• **Objective Natra mine – Banat county**
There are 2 dumps having 223,500 m³ on a 81,800 m² surface.
Maximum gamma dose rate at 1 m from soil is 0.25 µSv / h.

b) Sterile rock and low radioactive rock dumps resulted from geological research and mining activities for uranium ores production within the Radioactive Mineral Magurele Company sites

The objectives are former geological sites searched by drilling and underground mining works during 1952 – 2002 period. All works are closed in present and proposed for final remediation.

• **Objective Milova, Arad county**
There are 9 dumps located on slopes which have a total volume of 104,490 m³ on a 23,250 m² surface.

• **Objective Gradiste de Munte, Alba county**
There are 5 dumps with sterile rock and low radioactive rock which have the total volume of 182,700 m³ on a surface of 40,000 m². The dumps are located on slopes.

• **Objective Ranusa, Alba county**
The main dump has an average uranium content of 100 grams/ton. Studies for mine closing out and environmental remediation are completed.

• **Objective Zimbru Valley, Bihor county**
There are 2 sterile rock dumps located on mountain slopes have a 70,000 m³ volume on a 1,600 surface m².

• **Objective Pletroasa Padis, Bihor county**
There are 4 sterile and low radioactive rock dumps have a total volume of 17,200 m³. One dump is completely re-vegetated and naturally stabilized.

• **Objective Vacii Valley – Leucii Valley, Bihor county**
There are 5 sterile rock dumps which have a total volume of 250,000 m³ on a surface of 43,400 m². Gamma dose rate at 1 m from soil has values of 0.09 – 0.18 µSv/h.

• **Objective Arieseni, Bihor county**
There are 4 dumps with a 29,000 m³ volume located on a 6,395 m² surface. The larger dump has 42,000 m³. The gamma dose rate is 0.33 - 1 µSv/h.
Mine waters have 0.024 – 0.200 mgU/L but dilution is important downside the mine in the Arieseni River.

• **Objective Mehadia, Caras Severin county**
A single dump with a 12,750 m³ volume and 5,000 m² is located on slope. A very low flow of mine water is flowing into Sfardin brook.

• **Objective Rapsag, Caras Severin county**
Within this mine, closed for 30 years, there is 1 dump having a 6,500 m³ on a 700 m² surface and a 9 m height.
Gamma dose rate at 1 m height from the soil has an average value of 0.12 µSv /h.

• **Objective Stoenesti, Dambovita county**
There are 19 small dumps which have a total volume of 43,640 m³ with the largest one, G 5 Danis at 16,900 m³

• **Objective Bicazu Ardelean, Neamț county**
There are 4 low radioactive rock dumps have a total volume of 62,900 m$^3$ on a 20,932 m$^2$ surface.

- **Objective Ilisova, Mehedinti county**

There are small 18 sterile rock dumps with a total volume of 12,750 m$^3$ covering 8,500 m and 10 dumps having 71,500 m$^3$ and a 51,500 m$^2$.

- **Objective Puzdra-Lesu , Suceava county**

There are 3 sterile rock dumps having a total volume of 95,600 m$^3$. The largest dump has 78.00 m$^3$ on a surface of 10,050 m$^2$ and a height of 15-50 m. The average gamma dose rate, measured at 1 m from the soil, is 0.07-0.15 µsv/h. A very low mine water flow rate is present, with an average of 0.3 L/s.

- **Objective Hojda Magura, Suceava county**

There are 3 sterile rock dumps having a total volume of 95,600 m$^3$. The largest dump has 78,00 m$^3$ on a surface of 10,050 m$^2$ and a height of 15-50 m. The average gamma dose rate, measured at 1 m from the soil, is 0.07-0.12 µSv/h.

- **Objective Hojda Magura, Suceava county**

The Jolotca objective is sited at approximately 3 km distance from the village Jolotca. The mining works were digged for research of rare earth mineralization associated with thorium. During approximately 40 years, a number of around 40 galleries were digged, most of them of small dimensions. The works, stopped more than 10 years ago, have produced approximately 40 rock dumps, most of them of small dimensions. From these dumps, only on 4 were found some areas where the dose rate measured at 1 m height was around 2 µSv / h. These dose rates are produced by rocks with a content of maximum 0.02 % thorium. The thorium content in the mine waters is below 0.04 mg/L.

The radiological risk for the critical group is not significant. The approximately 300 m$^3$ of rocks with higher content of thorium will be used for filling the mine shaft.
H3. Siting of proposed facilities (Article 13)

H3.1. Procedures for safety evaluation, public information and neighbour countries consultancy

H3.1.1. Site related factors likely to affect the safety of the facility

As mentioned before, any proposed facility needs a siting authorization issued by CNCAN based on Law no.111/1996.
It has to be mentioned that till now, the siting of radioactive waste treatment, conditioning and temporary storage plants was realized according to the requirements for the siting of NPP or research reactors. This is coherent with the fact that actually, STDR Magurele, STDR Pitesti, LEPI Pitesti are sited on research reactors site, so that the requirements for research reactor siting are covering the requirements for radioactive waste management facilities. Also FCN Pitesti was sited on the TRIGA reactor site.
The regulation for general requirements (including siting) for near surface repositories was issued in 2005 by Order no. 400/2005. It contains general requirements for near surface repositories as well as the authorization procedure and a guide which helps the licensee to develop the safety assessment report. The guide is based on the IAEA safety guide WS-G-1.1 “Safety assessment for near surface disposal of radioactive waste”. According to these documents, the site characteristics shall be taken into account in the safety assessment and in the repository design. In determining the site characteristics that are important to the assessment of the site design and safety, the following shall be considered as a minimum: geology, hydrogeology, geochemistry, tectonics and seismicity, surface processes, meteorology, climate and impact of human activities.

The regulations for siting of future treatment and conditioning plants will be issued in the next future.

H3.1.2. Safety impact of the facility on individuals, society and environment

The Initial Safety Analysis Report shall assess the likely safety impact of the repository on individuals, society and environment at any moment in time, till the radioactive waste will decay to a radioactivity that shall not put any significant radiological risk (both for normal and altered scenarios, including human intrusion).

Siting process for a new near surface repository

The new repository for low and intermediate level waste. General information

The implementation of the Romanian national strategy for radioactive waste management aims to create an operating repository for low- and intermediate-level radioactive waste by 2020. The facility will be suitable to accommodate short-lived radioactive waste, with long-lived radionuclides in limited quantities originating form
operation and decommissioning of four units at Cernavoda NPP assuming 30 to 40 years of operational lifetime per unit. The concept proposed for disposal of the waste is a near-surface repository with multiple barrier system. The repository is composed of disposal cells located on the ground surface. The cells are placed on a foundation, built on an improved foundation soil. Into the disposal cells are located the disposal modules, which contain waste packed in drums, conditioned and stabilized by cementation into a disposal matrix. After the introduction of the disposal modules into the cell, the empty spaces are filled with sand. Above the last level of the disposal modules there is another layer of backfilling material up to the reinforced concrete plate. The general view of the repository structure is presented in Figure H1.

![Figure H1: A general view of the repository structure](image)

**Site selection. Short history**

The siting process for a near-surface repository for low and intermediate-level radioactive waste was initiated in Romania by the SNN in 1992. The Dobrogea region was selected in a regional mapping stage and the site selection process then identified 37 potentially suitable sites. Geological investigations were performed in three of them (1993-1994) and, later, site characterization was carried out in two candidate sites, Cernavoda and Saligny (1995-1996). Final preference was given to Saligny site in 1997, which is close to Cernavoda NPP. In 1995-1997, a prefeasibility study and a preliminary safety assessment were elaborated according to the Romanian specific regulations and a site license application was submitted to in 1998. This resulted in a number of requirements and comments from CNCAN. The site selection process slowed down after 1998 due to mostly non-technical reasons and was restarted after ANDRAD, was appointed to complete the repository development process.
Technical missions were performed between 1994 and 1999 and in 2005 within the framework of IAEA’s Technical Co-operation Programmes and EC PHARE project.

In 2005, ANDRAD has taken over the responsibility to setup the repository and started to conclude the relevant data and information and coordinated the process that ensured the elaboration of a technical and safety documentation that should have been support for a siting approval from CNCAN. On November 2006, ANDRAD decided that a revision of the technical and safety documentation would be necessary before to get to the CNCAN.

A peer review from a WATRP expert mission approved by IAEA that took place on January 2007 made comments and recommendations that helped ANDRAD to decide issues for revision in the existing documentation.

In 2007, ANDRAD submitted to CNCAN an improved documentation in order to get the partial siting license to site a near surface disposal facility for radioactive waste, sited in Saligny, Constanta county. The partial siting license is a precursor to a siting license and it is intended to allow ANDRAD to perform site investigation and characterization, to enable land acquisition, and any other agreements and approvals requested by the law. The site application was supported by the technical documentation “Safety Report of Siting a Near Surface Repository at Saligny site”. CNCAN requested in 2007 the IAEA assistance to perform a technical review of the Safety Report with special attention to the regulatory issues, site characterization work and safety assessment work. CNCAN granted in February 2008 the partial siting license which expired in February 2010.

In 2009, two European Community funded PHARE contracts were implemented by ANDRAD (PHARE RO 2006/018-147.05.01 "Support to ANDRAD to get the siting license for Saligny LILW near surface repository" and PHARE RO 2006 / 018-411.03.03 "Design and safety assessment for licensing the construction of Saligny LILW National repository") in order to prepare the documentation needed for a full siting license. During the implementation of these projects, a large number of investigations were carried out in order to reduce or to solve the uncertainties and to acquire the missing data. The purpose of these contracts was to complete the site characterization and the feasibility study, and to elaborate the main safety and technical design documentation.

In 2009 ANDRAD requested an IAEA WATRP mission “to review technical documentation and provide expert advice in support of the submission of a siting licence application by ANDRAD to the regulatory authority, the National Commission for the Control of Nuclear Activities (CNCAN).”

In 2010, ANDR submitted a request for an extension of the partial siting licence. The partial siting license was prolonged in 2010 and should expire by February 2012.

**H3.1.3. Public consultancy**

When selecting a site, the future licensee has to consult the public. The Environment Agreement is issued by the Environmental Protection Authority, after analyze of the Environmental Impact Study. Public consultancy of this study is required, and the
decision for issuing the Environment Agreement takes into account the opinion of the members of the public. The Environment Agreement is a prerequisite for issuing by CNCAN of the Construction Authorization.


Being aware of the difficult mission to provide easy-understandable messages in the field of radioactive waste management, ANDR is carrying out an early communication program targeting both the general public and the local communities, based on openness, transparency and accountability.

During this program, a lot of activities have been performed, such as: public meetings with local people, representatives of the local authorities and NGO’s; people were informed about the intended LILW near-surface repository, the characteristics of the wastes that will be disposed there, the conceptual design, as well as about the best practices in UE. Slide-shows were given; leaflets and brochures were disseminated on these occasions. The meetings had also the aim to find out which are the people’s concerns related to these issues. Press conferences have been given on these issues and questions from journalists were promptly answered. Two national opinion surveys have been carried out in order to assess the public perception on radioactive waste and their disposal. The program is still in progress.

H3.1.4 Consultancy of Contracting Parties in the vicinity of the radioactive waste management facilities

Romania has ratified the ESPOO Convention. Consequently, any country (not only a Contracting Part), that could be affected by a radioactive waste management facility sited on Romanian territory will be announced, and will receive, upon request, the general data relating to the facility to enable it to evaluate the likely safety impact of that facility upon its territory.

H3.2 Avoidance of unacceptable effects on Contracting Parties in the vicinity of the radioactive waste management facilities

The Initial Safety Analysis Report, as well as the latter Preliminary Safety Analysis Report and Final Safety Analysis Report, for any new nuclear or radiological facility (not only for radioactive waste management facilities) shall prove that the national requirements, which are in line with the internationally endorsed criteria and standards, are met for individuals, society and environment, at the same level for national territory and for neighbour countries.

This requirement is obviously fulfilled for radioactive waste handling and storage facilities. Also, for surface repositories for short lived radioactive waste, it is relatively easy to demonstrate the fulfilment of the requirement.
H4. Design and construction of facilities (Article 14)

The design and construction of a radioactive waste management facility at CNE Cernavoda is part of the design and construction of the NPP. As all of the requirements of Article 14 of the Joint Convention are required by the Romanian legislation for all nuclear installations, the authorization of construction of a radioactive waste management facility at CNE Cernavoda is granted by CNCAN only if, inter alia:

i. the design and construction of the radioactive waste handling and storage system provide for suitable measures to limit possible radiological impacts on individuals, society and environment;

ii. at the design stage, conceptual plans and, if necessary, technical provisions for the decommissioning of radioactive waste management facility other than a disposal facility are taken into account;

iii. at the design stage, technical provisions for the closure of a disposal facility are prepared;

iv. the technologies incorporated in the design and construction of spent fuel management facility are supported by experience, testing or analysis.

It has to be mentioned that the radioactive waste management systems of CNE Cernavoda Units 1 and 2 were designed to meet adequate safety standards used in Canada and in other five countries.

According to the Order no.400/2005 of CNCAN president for approval of regulations on the general requirements for near surface repositories the following phases need authorization issued by CNCAN: siting, construction, operation, closure, active institutional control. For this each steps, the regulation contains provisions for content of safety case.

Regarding the waste originated from uranium mining and milling, it has to be mentioned that the Order no.192/2002 of CNCAN president for approval of Radiological Safety Regulations for Radioactive Waste Management from Uranium Mining and Milling has a chapter with requirements related to design and construction, covering the requirements of the Joint Convention.

In conclusion, as it was previously explained, the construction authorization for any radioactive waste management facility will be granted by CNCAN based on the Preliminary Safety Analysis Report, which shall demonstrate the fulfilment of the requirements of the Joint Convention presented in Article 14.

H5. Assessment of safety of facilities (Article 15)

H5.1. Assessment of safety of future disposal facility

According to the provisions of norms regarding the radioactive waste near surface disposal, the following activities scheduled in pre-operational (includes site study, design, siting and construction of the repository), operational (includes operation and closure of the repository) and post-closure (includes active institutional control and passive control of the repository) stages, are authorized by CNCAN:

a. Siting;
b. Construction;
c. Operation;
d. Closure;
e. Active institutional control.

The authorization technical support documentation for siting contains the following documents:
   a) safety assessment of the repository, developed according to the provisions of the norms regarding the radioactive waste near surface disposal, for the siting stage, including the description of the design conceptual project of the repository;
   b) the design conceptual closure plan;
   c) the monitoring conceptual program of the environment;
   d) the synthesis of the selecting studies for the site;
   e) environmental agreement;
   f) the quality management plan;
   g) other information asked by CNCAN.

According to the norm mentioned above, the operator of the future repository must perform a suitable comprehensive and systematic evaluation of the planned repository’s safety, for the operation period and also for the post-closure period that will prove that the safety criteria are met.

The first version of the safety assessment report was elaborated based on the safety assessment methodology from the ISAM project and submitted to CNCAN by ANDR in 2007 as technical support documentation for partial siting license which was issued by CNCAN in 2008 and renewed in 2010. The safety assessment report was reviewed in a frame of a Phare project. The doses for the workers and the public for the reference and alternative scenarios developed for the operational period of the repository were calculated using Mercurad computer code. The source term of the repository was calculated using Dust-MS computer code. The transport and fate of the contaminant plume in the unsaturated and saturated zones of site were evaluated using Hydrus and Porflow codes, respectively. The transport and fate of the contaminants in the biosphere were assessed using Resrad code.

The main conclusions resulted from the latest version of the Safety Assessment Report developed for the siting of Saligny repository, are:

- In order to reduce the total amount of C-14 in the Saligny repository, only the fuel contact spent ionic resins were considered for disposal;
- The higher dose value received by the workers during the disposal operations is 1.69 mSv/y, and it occurs when the operator remove the straps which secure the disposal module in the transport truck. This value is lower than the dose constraint of 5 mSv/y established for Saligny repository;
- The highest dose value received by the operator due to the operational alternative scenarios occurs during the drop of the disposal module on the four disposal modules in the nearly full disposal cell, and one wall of each disposal module is destroyed (1% of the waste matrix being dispersed). The dose rate value is 2.24 E-01 mSv/min. In order to keep the received doses under the dose constraint of 5 mSv/y or the dose limit of 50 mSv/y, the corrective action
procedures has to be established in order to limit the intervention time for accident mitigation.

- The calculated doses for the population for the operational reference and alternative scenarios are lower than the dose limits value 0.3 mSv/y.
- For the post closure period, the reference scenario considers the direct exposure of the workers to gamma radiation during the control of the monitoring water tanks in the collecting system gallery. The dose value is about 2 E-04 mSv/y, much lower than the dose constraint for workers.
- The post closure reference scenario for the critical group considers the consumption and use of the groundwater in the small farm outside of the facility, having as result the indirect irradiation to the population. The dose value is negligible for the active and passive institutional period. In the post closure period, after 300 years, the members of the critical group could receive 1.7 E-04 mSv/y during the construction of the farm and 0.12 mSv/y, due to dwelling in the farm and consumption of the water and food. These values are lower that the dose constraint for public (0.3 mSv/y)
- The highest dose value received by the operators due to the alternative post-closure scenarios is about 5.23 E-04 mSv for 8 hours of intervention, due to the failure of the active drainage in the active institutional control period of the repository. This value is under the dose constraint for the operators.
- The highest dose value received by the members of the critical group due to the alternative post-closure scenarios is 0.26 mSv/y, considering the residence scenario on totally degraded waste repository. The main contributor to the dose value is C-14. This value is slightly lower than the dose constraint of the public in the post-closure period – 0.3 mSv/y.
- Evaluation of complementary safety indicators as radio-nuclides concentrations in the repository compartments, geosphere and biosphere illustrates that the confining/retardation function both for the engineering and natural barriers is fulfilled, even at this iteration when the information about the repository engineered structures and the radionuclide inventory are at the conceptual level.
- Taking into account the performed safety evaluations, one can conclude that the Saligny site has the potential to be suitable for a near surface repository because there are no obvious deficiencies in respect with the specific safety requirements.

**H5.2. Updated and detailed safety assessment**

According to the Romanian laws and regulations, for issuing by CNCAN of a commissioning authorization for a NPP, including a radioactive waste management facility, a Final Safety Analysis Report is required, while for issuing by CNCAN of a trial operation authorization or an operation authorization, amended Final Safety Analysis Reports are required.

Operation requires also the issuing by the Environmental Protection Authority of an operating authorization. This last authorization is issued after starting of the operation, based on Environmental Report that includes measurements of environmental parameters.

The operating authorizations are issued by CNCAN and by the Environmental Protection Authority for a limited period of time and have to be renewed periodically. That requires the update of supporting safety and environmental assessments.
Systematic impact assessment according to internationally recognized criteria and standards are required for completion of the Environmental Impact Study and of the Environmental Report.

The Initial Safety Analysis Report, Preliminary Safety Analysis Report, Final Safety Analysis Reports and their supporting documents are containing systematic assessment of the nuclear safety and of the environmental impact, in accordance with the internationally accepted criteria and standards. For CNE Cernavoda radioactive waste management systems, the Initial Safety Analysis Report, the Preliminary Safety Analysis Report and the Final Safety Analysis Report are realized for the whole facility.

As it was presented in the paragraphs related to articles 13 and 14, the content of Initial Safety Analysis Report and of Preliminary Safety Analysis Report for future radioactive waste management facilities shall reflect the content of IAEA requirements and guides. The same is true for the Final Safety Analysis Report.

Requirements related to the content of the radioactive waste management facilities from uranium mining and milling are included in the “Radiological Safety Regulations for Radioactive Waste Management from Uranium Mining and Milling”.

For the case of existing radioactive facilities STDR Magurele, STDR Pitesti and LEPI Pitesti, periodical review of the safety assessment of the facilities are required.

**H5.3. Assessment of safety of DNDR Baita Bihor repository**

In the period 2008 - 2010 a Phare project “Upgrading of Baita Bihor repository” was implemented. The objective of this project was the improvement of the operation of the Baita-Bihor repository for low and intermediate level radioactive waste, addressing both the safety of disposal operations at the repository and also improving the long-term, post-closure, performance of the repository.

The main refurbishment activities recommended by the above mentioned project to be implemented to Baita Bihor repository refers to the reconditioning of the access and disposal galleries (if needed), as well as the upgrading of the repository support systems, namely: ventilation system, drainage system, fire detection system, physical protection of the repository, instrumentation and control systems associated with the repository operation. Also, an administrative building and total refurbishment of the loading platform are part of the refurbishment recommendations.

As a general conclusion of the safety assessment (and its supporting HAZOP study) is that the refurbishment/replacement activities associated to the repository upgrade do not represent a challenge to safety, in terms of radiological impact and also for the industrial or health concerns, but an essential improvement assuring not only the short term operational period, but also for long term period (post-closure). There were also some new abnormal (incident) scenarios revealed, that were evaluated in the revised operational safety assessment of repository.
The individual annual effective doses from normal operations, considering that a worker is involved in all operations, over the period 2005 to 2025, are around 6 mSv, i.e. more than a factor of three below the regulatory limit of 20 mSv.

The implementation of the upgrading works will have an impact on the radiological risk assessments as relevant as the impact on the operating conditions of the facility.

**H6. Operation of facilities (Article 16)**

**H6.1. Licensing**

The radioactive waste management systems operated by CNE Cernavoda are nuclear power plant systems. The CNE Cernavoda operation was licensed by CNCAN following the legal procedure and based on appropriate assessment of safety. All safety analyses to support the five-formal licensing stages (site authorization, construction authorization, commissioning authorization, trial operating authorization, and operating authorization) were performed for Unit 1 and Unit 2.

The trial operating authorization was issued based on the amended Final Safety Analysis Report, which includes the commissioning test and control program results. The report is structured according to the provisions of the NRC Regulatory Guide 1.70.

The Operating License was finally issued based on the amended Final Safety Analysis Report (Phase II), which contains amendments derived from the results and conclusions of the trial operating period. Periodically (at every 2÷3 years) the operation authorization is renewed, and appropriate assessments are requested in support of the application for issuing of the new authorization.

For any radioactive waste management facility the authorization to operate the facility is based on the Final Safety Analysis Report and is conditional on the completion of the commissioning program demonstrating that the facility, as constructed, is consistent with design and safety requirements.

**H6.2. Operational limits and conditions**

For operation of NPP, CNE Cernavoda issued under CNCAN approval, the reference document “Operating Policies and Principles”. This document describes how the utility operates, maintains and modifies the safety-related systems in order to maintain the nuclear safety margins and consequential risk to the public acceptably low. This document defines the specific operating limits for safety related systems, which must be maintained all the time to ensure that the plant always operates within its analyzed safe operating envelope. Other key boundaries for operation of radioactive waste management systems are included in their Operating Manuals.
For FCN Pitesti, STDR Pitesti, LEPI facility, STDR Magurele and DNDR Baita Bihor, technical (operational) limits and conditions are established, based on assessments, tests and operational experience. For DNDR Baita Bihor the limits and conditions include the waste acceptance criteria. The technical limits and conditions are revised as necessary.

**H6.3. Operation, maintenance, monitoring, inspection and testing**

As parts of CNE Cernavoda, the radioactive waste management systems operation, maintenance, monitoring, inspection and testing activities are performed according to Station regulations: Operating Policies and Principles, Maintenance Philosophy, Quality Assurance Manual. All these documents include, directly or by reference to appropriate procedures, rules that must be followed in performing activities related to operation, maintenance, inspection and testing. As these documents are sustaining the operating license, the compliance with their requirements is mandatory for the NPP and any deviation must be reported to CNCAN. As an example is presented the CNE Cernavoda radioactive waste systems monitoring programs, which are part of NPP monitoring program

The Solid Radioactive Waste Interim Storage Facility monitoring program includes:
- Ground water sampling for beta-gamma and tritium activities
- Atmospheric radiation surveys including air samples and gamma dose rate at the site boundary
- Contamination surveys of the entire site and structures
- Structures watertight surveys

Status of constructions during operation is monitored as follows:
- by current observations, visualizing the general status of the three concrete structures;
- by special precision measurements on fixed points with the intent of survey the external platform and buildings status.

Similar requirements exist for FCN Pitesti, LEPI and STDR Pitesti, STDR Magurele, DNDR Baita Bihor.

**H6.4. Engineering and technical support**

The station organization chart for CNE Cernavoda documents the general areas of responsibility. The structure of the organization considers the needs for engineering and technical supports and for this reason it includes a strong Technical Unit covering System Performance Monitoring, Design Engineering and Component Engineering. Also, it should be mentioned that a strong link is maintained with Romanian research institutes and with designer of the plant, Atomic Energy Canada Limited, Romania being member of CANDU Owners Group.
FCN Pitesti, SCN Pitesti and IFIN-HH consider also needs for engineering and technical supports. Their organizational chart includes also staff for operation, maintenance, monitoring, inspection and testing of radioactive waste management facilities.

**H6.5. Procedures for characterization and segregation of radioactive waste**

As it was presented in a previous paragraph of the section B “Policies and Practices” the radioactive waste is categorized and segregated at all radioactive waste management facilities.

The main waste producers perform the characterisation and segregation of their waste according to their procedures. The characterisation laboratories meet the requirement of the ISO 17025 standard.

The packages with conditioned institutional waste are characterised in order to meet the WAC for disposal at Baita Bihor repository.

Characterisation consists of determination of radioactive inventory, physical and chemical properties of the waste.

**H6.6. Incidents reporting to CNCAN**

Incidents significant to safety are reported in a timely manner by CNE Cernavoda to CNCAN, according to established procedures. These reports and procedures are requested by CNCAN according to authorization conditions.

Abnormal Condition Reports are prepared to report those events that could have significant adverse impact on the safety of the environment, the public or the personnel, such as: serious process failures, violations of the Operating Policies and Principles, release of radioactive materials in excess of targets, doses of radiation which exceed the regulatory limits, events which interfere with the IAEA safeguards system. For each reportable event a notification is made to CNCAN immediately after the discovery of the reportable event or within one working day depending on the gravity of the event and a report is prepared to document the event. For the events that are significant or complex, more detailed reports are prepared as Abnormal Condition Reports and submitted to CNCAN within the required time period.

Similar reporting systems are established in the authorization conditions and are precised in internal procedures of the licensee, in the case of FCN Pitesti, SCN Pitesti and of IFIN-HH.

**H6.7 Collection and analyze of relevant operating experience**
For CNE Cernavoda the station goal for operating experience is to use effectively and efficiently lessons learned from other plants and station operating experience to improve plant safety and reliability.

Station events and human performance problems often result from weaknesses or breakdowns in station processes, practices, procedures, training and system or component design that were not previously recognized or corrected. This is the reason why CNE Cernavoda considers, as the main topic of the Operating Experience Program, the Event Analysis System, comprising identification, evaluation and analysis of operational events (both internal and external) in order to establish and implement corrective actions to avoid re-occurrence.

The external information regarding operating experience proved to be a very important tool in improving station performance. Therefore, the second main topic of the operating experience program is the Information Exchange Program, with bi-directional use:

- collecting of external information and distribution to the appropriate station personnel;
- submitting the internal operating experience information to external organizations.

The basis for Operating Experience Program was set in place since the early stage of the commissioning phase (1993), with the objective to ensure:

- the reporting, reviewing, assessing of the station abnormal conditions and establishing of the necessary corrective actions;
- information exchange within CANDU Owner Group (COG), regarding abnormal conditions, technical problems, research and development projects, etc.

For the information exchange program, a COG (CANDU Owner Group) contact officer, appointed by the station management, with the following general responsibilities covers the relation between CNE Cernavoda and COG:

- serving as a liaison between COG and the station;
- reviewing the incoming messages and distributing them to the appropriate persons;
- ensuring the transmittal of the required information/reports to COG;
- ensuring optimum participation by the station personnel.

Programs to collect and analyse relevant operating experience are in place also at FCN Pitesti, SCN Pitesti and IFIN-HH.

**H6.8 Decommissioning plans for radioactive waste management facilities**

According to the provisions of Law no.111/1996 any nuclear installation needs to prepare decommissioning plans. This is valid also for the radioactive management facilities, other than repository. The regulations for decommissioning of nuclear facilities and installations require that for any radioactive waste treatment and conditioning facility, as well as for any radioactive waste storage facility, decommissioning plans shall be prepared and updated.
H6.9. Plans for closure of disposal facilities

According to the Order no.400/2005 of CNCAN President for approval of regulations on the general requirements for near surface repositories, the closure of a near surface repository needs authorization for CNCAN. The Preliminary Safety Analysis report of DNDR Baita Bihor contains a special chapter which refers to the closure of repository. There is no provided yet a plan for closure of DNDR Baita Bihor.

The Order no.192/2002 of CNCAN President for approval of Radiological Safety Regulations for Radioactive Waste Management from Uranium Mining and Milling has provisions regarding the closure of the waste management facilities for uranium mining and milling.

H7. Institutional measures after closure (Article 17)

According to the Order no.400/2005 of CNCAN President for approval of regulations on the general requirements for near surface repositories, the active institutional control needs authorization from CNCAN. The regulation contains provisions on the institutional control after closure of repository. In the safety assessment report of DNDR Baita Bihor there is a chapter which details the monitoring after closure of repository.

It has to be mentioned that for the uranium mining and milling repositories, such requirements are implemented by Order no.192/2002 of CNCAN President for approval of Radiological Safety Regulations for Radioactive Waste Management from Uranium Mining and Milling.
SECTION I. TRANSBORDER MOVEMENT *(Article 27)*

**11. Steps to transboundary movements**

**11.1 Authorization of transboundary movement**

According to Law no. 111/1996, import, export, and transit of radioactive materials, including spent fuel and radioactive waste, shall be authorized by CNCAN. It shall be noted that according to the above mentioned law, the import of radioactive waste (including spent fuel, as Romania considers spent fuel to be radioactive waste) is prohibited. The only exception is when the import follows directly from the processing outside Romanian territory, of a previously authorized export of radioactive waste (including spent fuel), on the basis of the provisions of international agreements or of contracts concluded with commercial partners, under the terms of Law no. 111/1996.

According to the Romanian regulations for transport of radioactive materials the international shipment of radioactive materials can be performed only if the carrier gets a transport authorization issued by CNCAN. Shipment of B(U), B(M), C packages as well as any shipment of fissile materials which is not excepted by regulations needs a supplementary shipment authorization issued for the carrier or consignor for that particular shipment. The international shipments of any other packages or materials need to be notified to CNCAN before entering on the Romanian territory.

The shipment of radioactive waste and spent nuclear fuel is performed according to the 2006/117/EURATOM Council Directive on the supervision and control of shipments of radioactive waste and spent nuclear fuel which was transposed and fully implement into Romanian legislation.

Council Directive 2006/117/EURATOM was transposed by Order no. 443/2008 of CNCAN President on the supervision and control of shipments of radioactive waste and spent nuclear fuel on the Romanian Territory.

In the scope of application of the Council Directive the standard document as it was established by Commission Decision of 5 March 2008 establishing the standard document for the supervision and control of shipments of radioactive waste and spent fuel is used.

Also, the provision of the Commission Recommendation of 7 July 2009 for a secure and effective system of transmission of documents and information relating to the provisions of Council Directive 2006/117/Euratom are used.

For shipment of radioactive materials the Council Regulation 1493/1993 on the international shipment of radioactive materials between Member States is implemented into Romanian legislation.
I1.2. Subject of transit to relevant international obligations

Romania has been ratified and implemented the provisions of international agreements and conventions regarding the transport of dangerous goods (ADR, RID, ICAO, IMDG).

As it was explained above, all international shipments of spent fuel/radioactive waste involving Romanian territory need to be authorized by CNCAN.

In the authorization process, conditions are stated for presenting all the authorizations of the countries involved in the shipment and for harmonization of emergency plans and of escort arrangements of the countries involved in transport of spent fuel.

I1.3. Consent of transboundary movement by the State of destination

Romania authorises only shipments for which it is obtained the consent by destination country.

I1.4. Authorization of transboundary movement

When all requirements are met, Romania grants a single authorization which may cover more than one shipment of radioactive waste and spent nuclear fuel. Any authorization will be valid for a period of not more than three years. Authorizations can cover both intra-community and extra-community shipments as well as transit through Community.

For authorization and communication with other authorities Romania uses the standard document as it is required by Council Directive as well as Commission Decision on the establishing the standard document for the supervision and control of shipments of radioactive waste and spent fuel.

I1.5. Re-entry into the Romanian territory

In case the transboundary movement is not or cannot be completed in accordance with safety requirements, re-entry into the Romanian territory CNCAN shall ensure that the radioactive waste or the spent fuel in question is taken back by the holder, unless an alternative safe arrangement can be made. CNCAN shall ensure that the person responsible for the shipment takes corrective safety measures where necessary. In this case the holder shall be liable for costs arising in cases where the shipment cannot or may not be completed.

I2. Shipment of spent fuel or radioactive waste to a destination south to latitude 60° south for storage or disposal

According to the provisions of the Regulations for International Shipments of Radioactive Wastes Involving Romanian Territory, CNCAN shall not authorize radioactive waste shipments:
- to a destination south of latitude 60° south; or
- to a State which is party to the Partnership Agreement between the members of the African, Caribbean and Pacific Group of States of the one part, and the European Community and its Member States, of the other part, (Cotonou ACP-EC Agreement) which is not a Member State, without prejudice to Article 2, or
- to a third country which does not, in the opinion of the competent authorities of the Member State of origin, have the administrative and technical capacity and regulatory structure to manage the radioactive waste or spent fuel safely, as stated in the Joint Convention.

In order to assess the above requirements it is used the criteria for the export of radioactive waste and spent nuclear fuel to the third countries as they are mentioned into Commission Recommendation.

I3. Rights of contracting parties

As presented before, Romania has a legislative framework in accordance with international agreements and recommendations.

i. The Romanian transport regulations do not affect the exercise by ships and aircrafts of foreign countries, of maritime, river and air navigation rights and freedoms, as provided by international law.

ii. As presented above, import of radioactive waste shall be allowed, when the import follows directly from the processing outside Romanian territory, of a previously authorized export of radioactive waste, on the basis of the provisions of international agreements or of contracts concluded with commercial partners, under the terms of Law no. 111/1996.

iii. The Law no. 111/1996 establishes that the export of spent fuel for reprocessing is allowed.

iv. If export of spent fuel for reprocessing will be performed, the radioactive waste and other products resulting from reprocessing will be allowed to be returned, according to the provisions of the Law no. 111/1996 presented above, if there will be not arrangements for keeping the waste in the country where the fuel is reprocessed.
SECTION J. DISUSED SEALED SOURCES (Article 28)

J1. Safe possession, remanufacturing or disposal of disused sealed sources

According to Romanian regulations, the radiation practices, including those involving sealed sources, shall be authorized. Exempted practices involve very low activity sources in consumer products, e.g. $^{241}$Am smoke detectors of 1 μCi. According to Fundamental Regulations on Radiological Safety even these exempted sources are required to be disposed as radioactive waste.

The authorization of a practice does include the list of radiological installations, and the list of sealed sources contained in these installations. The transfer of radiological installations and radioactive sources from one holder of authorization to other holder requires transfer authorization.

The transfer of sources for treatment, conditioning and long term storage or disposal is performed without transfer authorization. In this case, the sources are transferred to STDR Magurele and to STDR Pitesti. The two STDR have procedures for receiving the sources and for keeping records. Generally, CNCAN requires that the sources that are no longer used, be transferred to STDR Magurele, or to another user, if they are still able to be used.

The storage of the disused sources is inspected by CNCAN, and if the conditions are not acceptable, CNCAN can take actions to enforce observance of regulations.

J2. Re-entry into the Romanian territory of disused sealed sources

As presented before, according to Law no. 111/1996, Romania does not allow the import of radioactive waste, i.e. re-entry on Romanian territory of disused sealed sources is not allowed, except in the case that the source can be reused.
SECTION K. PLANNED ACTIVITIES TO IMPROVE SAFETY

In order to improve the safety the following issues are identified as important for Romania for the next period:

1. Improvement of regulatory framework for predisposal and disposal of radioactive waste as well as for decommissioning of nuclear and radiological facilities.

2. Elaboration of the National Program for management of radioactive waste and spent nuclear fuel as it is required by radioactive waste Council Directive. The strategy for the spent fuel management and for radioactive waste management, including their disposal will be revised and included into the National Program.

3. Getting the siting license for the new near-surface LILW repository by 2014. In order to achieve this objective, a lot of activities should be performed such as:
   a. carrying out the environmental procedures (SEA, EIA),
   b. implementing the pre-operational monitoring program,
   c. revising the safety assessment.

4. Reviewing of the preliminary WAC for the new near-surface LILW repository.

5. Establishing a database regarding the National Radioactive Waste Inventory.

6. Elaboration of procedures, purchasing of equipments and training of ANDR personnel to perform external audits to the main waste producers.

7. Development of a preliminary programme for establishing a geological repository along with the cost estimation.

8. Revision of the financial contribution of the waste generators to the funds earmarked for radioactive waste management and for the decommission activities.

9. The preparation of conceptual decommissioning plan for CNE Cernavoda Unit 1 and 2.


12. The completion of the refurbishment of DNDR Baita-Bihor.

13. Repatriation of EK-10 VVR-S spent nuclear fuel into the origin country-Russian Federation, including the final disposal in Russian Federation of the radioactive waste resulted from reprocessing.
14. Closure of the first part of Cetatuia II tailing pond of the Uranium Milling Plant of the Feldioara Subsidiary of the National Uranium Company.

15. Rehabilitation of the sites with sterile rock and low radioactive rock dumps resulted from geological research and mining activities for uranium ores production within the National Uranium Company.
## SECTION L. ANNEXES

### Annex L-1: List of Spent Fuel Management Facilities

<table>
<thead>
<tr>
<th>Licensee – Site Name</th>
<th>Facility Name</th>
<th>Main purpose</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Nuclear Power Plant</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>SNN/CNE – Cernavoda</td>
<td>The Spent Fuel Handling System – U1</td>
<td>Wet handling and storage of the CANDU spent and defected nuclear fuel bundles</td>
</tr>
<tr>
<td></td>
<td>The Spent Fuel Handling System – U2</td>
<td></td>
</tr>
<tr>
<td></td>
<td>The Interim Spent Fuel Dry Storage Facility (DICA)</td>
<td>Dry storage of the CANDU spent nuclear fuel bundles</td>
</tr>
<tr>
<td><strong>Nuclear Research Centres</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>RAAN/SCN – Pitesti</td>
<td>The Spent Fuel Storage Pool</td>
<td>Wet storage of the TRIGA spent nuclear fuel elements (LEU)</td>
</tr>
<tr>
<td></td>
<td>The Dry Storage Pits</td>
<td>Dry storage of the irradiated experimental nuclear fuel elements and fragments (TRIGA and CANDU)</td>
</tr>
<tr>
<td>IFIN-HH – Magurele</td>
<td>The Spent Fuel Cooling Pool (AR)</td>
<td>Wet storage of the VVR-S spent nuclear fuel assemblies (EK-10)</td>
</tr>
<tr>
<td></td>
<td>The Spent Fuel Storage Pools (AFR)</td>
<td></td>
</tr>
</tbody>
</table>
**Annex L-2: Inventory of spent fuel in storage at the end of 2010**

<table>
<thead>
<tr>
<th>Licensee – Site Name</th>
<th>Storage Capacity [No. of fuel items]</th>
<th>Fuel Inventory</th>
<th>Fuel Type</th>
<th>Number of fuel items</th>
<th>Mass, [tons “U”]</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Nuclear Power Plant</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>SNN/CNE – Cernavoda</td>
<td>424,000 CANDU bundles</td>
<td>CANDU bundles</td>
<td>88,168</td>
<td>1,679.8</td>
<td></td>
</tr>
<tr>
<td><strong>Nuclear Research Centres</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>RAAN/SCN – Pitesti</td>
<td>1,300 TRIGA rods</td>
<td>TRIGA rods</td>
<td>103</td>
<td>&lt; 0.1</td>
<td></td>
</tr>
<tr>
<td></td>
<td>25 CANDU bundles</td>
<td>CANDU rods</td>
<td>123</td>
<td>&lt; 0.1</td>
<td></td>
</tr>
<tr>
<td>IFIN-HH – Magurele</td>
<td>300 VVR-S assemblies</td>
<td>EK-10 assemblies</td>
<td>153</td>
<td>0.2</td>
<td></td>
</tr>
</tbody>
</table>
## Annex L-3: List of Radioactive Waste Management Facilities

<table>
<thead>
<tr>
<th>Licensee – Site Name</th>
<th>Facility Name</th>
<th>Main purpose</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Nuclear Power Plant</strong></td>
<td>The Solid Radioactive Waste System</td>
<td>Pretreatment and storage of NPP solid operational waste, except spent resins</td>
</tr>
<tr>
<td>SNN/CNE – Cernavoda</td>
<td>The Organic Liquid Radioactive Handling System</td>
<td>Organic liquid pretreatment and storage</td>
</tr>
<tr>
<td></td>
<td>The Spent Resins Handling System</td>
<td>Storage of NPP spent resins</td>
</tr>
<tr>
<td></td>
<td>The Gaseous Radioactive Waste System</td>
<td>Gaseous filtering and airborne releasing</td>
</tr>
<tr>
<td></td>
<td>The Aqueous Liquid Radioactive Waste System</td>
<td>Aqueous liquid decontamination and environment discharging</td>
</tr>
<tr>
<td><strong>Nuclear Fuel Fabrication</strong></td>
<td>The Gaseous Radioactive Waste System</td>
<td>Gaseous filtering and airborne releasing</td>
</tr>
<tr>
<td>SNN/FCN – Pitesti</td>
<td>The Liquid Waste Temporary Storage Tanks</td>
<td>Storage of liquid waste</td>
</tr>
<tr>
<td></td>
<td>The Solid Waste Temporary Storage Platform</td>
<td>Storage of low contaminated solid waste</td>
</tr>
<tr>
<td><strong>Nuclear Research Centers</strong></td>
<td>Radioactive Waste treatment Plant (STDR Pitesti)</td>
<td>Treatment and conditioning of waste generated at SCN Pitesti and FCN Pitesti</td>
</tr>
<tr>
<td>RAAN/SCN – Pitesti</td>
<td>Post Irradiation Examination Facility (LEPI)</td>
<td>Recovery of Uranium from effluents</td>
</tr>
<tr>
<td></td>
<td>Radioactive Waste treatment Plant (STDR Magurele)</td>
<td>Storage of HLW and LILW-LL</td>
</tr>
<tr>
<td>IFIN-HH – Magurele</td>
<td>National Repository for Low and Intermediate Level Waste (DNDR)</td>
<td>Disposal of the institutional waste</td>
</tr>
</tbody>
</table>
### Uranium Mining and Milling

<table>
<thead>
<tr>
<th>Location</th>
<th>Operations</th>
</tr>
</thead>
<tbody>
<tr>
<td>CNU – Feldioara</td>
<td>Cetăţuia II Tailing Pond – Part 1</td>
</tr>
<tr>
<td></td>
<td>Cetăţuia II Tailing Pond – Part 2</td>
</tr>
<tr>
<td></td>
<td>Mittelzop Tailing Pond</td>
</tr>
<tr>
<td></td>
<td>The Old Trench Type Storage Facilities</td>
</tr>
<tr>
<td></td>
<td>The Low Activity Solid Radioactive Waste Storage Facility - Part 1</td>
</tr>
<tr>
<td></td>
<td>The Low Activity Solid Radioactive Waste Storage Facility - Part 2</td>
</tr>
<tr>
<td></td>
<td>Final settling of fines tailings</td>
</tr>
<tr>
<td></td>
<td>Storage of low activity solid waste</td>
</tr>
<tr>
<td>CNU – Suceava</td>
<td>Various mining and research sites</td>
</tr>
<tr>
<td></td>
<td>Storage and environment restoration/ remediation of sterile and radioactive rocks dumps resulted from research and uranium mining activities</td>
</tr>
<tr>
<td>CNU – Stei (Bihor)</td>
<td></td>
</tr>
<tr>
<td>CNU – Oravita (Banat)</td>
<td></td>
</tr>
</tbody>
</table>
**Annex L-4: Inventory of radioactive waste in storage at the end of 2010**

<table>
<thead>
<tr>
<th>Licensee – Site Name</th>
<th>Storage Capacity [m³]</th>
<th>Radioactive Waste Inventory</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Waste Type</td>
</tr>
<tr>
<td><strong>Nuclear Power Plant</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>SNN/CNE – Cernavoda</td>
<td>2,107</td>
<td>LILW</td>
</tr>
<tr>
<td><strong>Nuclear Fuel Fabrication</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>SNN/FCN – Pitesti</td>
<td>260</td>
<td>Low activity</td>
</tr>
<tr>
<td><strong>Nuclear Research Centers</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>RAAN/SCN – Pitesti</td>
<td>55</td>
<td>LILW-LL</td>
</tr>
<tr>
<td></td>
<td></td>
<td>HLW</td>
</tr>
<tr>
<td>IFIN-HH – Magurele</td>
<td>1,295</td>
<td>VLLW</td>
</tr>
<tr>
<td></td>
<td></td>
<td>LILW-LL</td>
</tr>
<tr>
<td></td>
<td></td>
<td>LILW-SL</td>
</tr>
<tr>
<td></td>
<td></td>
<td>LILW-LL</td>
</tr>
<tr>
<td><strong>Uranium Mining and Milling</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>CNU – Feldioara</td>
<td>2,834,500</td>
<td>Mill tailings</td>
</tr>
<tr>
<td></td>
<td>30,083</td>
<td>Low activity</td>
</tr>
<tr>
<td>CNU – Suceava</td>
<td></td>
<td></td>
</tr>
<tr>
<td>CNU – Stei (Bihor)</td>
<td>N/A</td>
<td>Sterile and radioactive rocks</td>
</tr>
<tr>
<td>CNU – Oravita (Banat)</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
### Annex L-5: Inventory of radioactive waste in disposal at the end of 2010

<table>
<thead>
<tr>
<th>Licensee – Site Name</th>
<th>Disposal Capacity [$m^3$]</th>
<th>Radioactive Waste Inventory</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Waste Type</td>
</tr>
<tr>
<td>IFIN-HH – Baita-Bihor</td>
<td>5,000</td>
<td>LILW-SL</td>
</tr>
</tbody>
</table>
Annex L-6: List of regulations

Laws:
- Law no.111/1996 on the safe deployment, regulation, authorization and control of nuclear activities, republished
- Law no.105/1999 on the ratification of Joint Convention on the safe management of nuclear fuel and on the safe management of radioactive waste
- Government Ordinance no. 195/2005 on environmental protection
- Law no. 481/2004 on civil protection
- Law no. 43/1995 on ratification of Nuclear Safety Convention
- Law no. 703/2001 on civil liability for nuclear damages
- Governmental Ordinance no. 11/2003 regarding the management of nuclear spent fuel and radioactive waste, including their disposal, with subsequent modifications and completions
- Governmental Ordinance no. 7/2003 regarding the use of nuclear energy in exclusive peaceful purposes, with subsequent modifications and completions
- Law no. 15/2005 for approval of Governmental Ordinance no. 21/2004 on national system of emergency situations management.

Fundamental regulations on radiological safety:
- Order no. 381/2004 of Health Minister for approval of Fundamental sanitary regulations on the safe deployment of nuclear activities.
- Order no. 56/2004 of CNCAN President for approval of Fundamental regulations on the safe management of radioactive waste.

Specific regulations:
- Order no. 334/2010 of CNCAN President on the on the safety requirements for siting of nuclear power plants;
- Order no. 335/2010 of CNCAN President on the safety requirements for design and construction of nuclear power plants
- Order no. 89/2010 of CNCAN President on the radiological monitoring of scrap metal during collection, trade and processing
- Order of CNCAN President no. 443/2008 on the supervision and control of shipments of radioactive waste and spent nuclear fuel on the Romanian Territory;
- Order no. 62/2004 of CNCAN President for approval of regulation on the clearance of materials
- Order no. 156/2005 of CNCAN President for approval of regulation on the classification of radioactive waste
- Order no. 400/2005 of CNCAN President for approval of regulation on general requirements for near surface disposal
- Order no. 221/2005 of CNCAN President for approval of regulation on limiting of effluents release
- Order no. 181/2002 of CNCAN President for approval of regulation on the decommissioning of nuclear facilities
- Order no. 127/2002 of CNCAN President for approval of Radiological Safety Regulation on Operational Radiation Protection in Mining and Milling of Uranium and Thorium Ores
- Order no. 192/2002 of CNCAN President for approval of Radiological Safety Regulation on Management of Radioactive Waste from Mining and Milling of Uranium and Thorium Ores
- Order no. 207/2003 of CNCAN President for approval of Radiological Safety Regulation on decommissioning of installations of mining and/or processing of uranium and thorium ores - Criteria for release from licensing regime, for use for other purposes of buildings, materials, installations, dumps and lands contaminated from the activities of mining and/or processing of uranium and thorium ores
- Order no. 184/2006 of CNCN President for approval of Regulations for decommissioning of uranium and thorium mining and milling facilities
- Order no. 353/2001 of CNCAN President for approval of the Radiological Safety Regulation of Operational Radiation Protection of outside Workers
- Order no. 228/16.12.2002 of the CNCAN President for approval of Radiological Safety Regulation - Acceptance Procedures for external undertakings
- Order no. 363/2001 of CNCAN President for approval of regulation on Safeguards in nuclear field
- Order no. 382/2001 of CNCAN President for approval of regulations on Physical Protection in Nuclear Field
- Order no. 366/2001 of CNCAN President for approval of Radiological Safety Regulation - Licensing Procedures
- Order no. 73/2002 of CNCAN President for approval of Regulations for licensing of use of radiation sources outside protected areas
- Order no. 274/06.08.2004 of CNCAN President for approval of Regulations for notified bodies in nuclear field
- Order no. 356/2005 of CNCAN President for approval of Regulations for high activity sources and orphan sources
- Order no. 421/2004 of CNCAN President for approval of Regulations for individual protective clothes
- Order no. 106/2002 of CNCAN President for approval of Regulations on Requirements for Guards and Security Personnel Qualification
- Order no. 180/2002 of CNCAN President for approval of Regulations on individual dosimetric monitoring
- Order no. 202/2002 of CNCAN President for approval of Regulations on issuing of exercising permits for nuclear activities and designation of radiation protection qualified experts
- Order no. 65/2003 of CNCAN President for approval of Regulations on authorization of the quality management systems applied to the setting-up, operation and decommissioning of nuclear installations
- Order no. 66/2003 of CNCAN President for approval of Regulations on general requirements for the quality management system applied to the setting-up, operation and decommissioning of nuclear installations, with subsequent modification and completion
- Order no. 67/2003 of CNCAN President for approval of Regulations on specific requirements for the quality management systems applied to the evaluation and selection of the nuclear installations sites
- Order no. 68/2003 of CNCAN President for approval of Regulation on specific requirements for the quality management systems applied to the research-development activities in nuclear field
- Order no. 69/2003 of CNCAN President for approval of Regulations on specific requirements for the quality management systems applied to the design of nuclear installations
- Order no. 70/2003 of CNCAN President for approval of Regulations on specific requirements for the quality management systems applied to supplies activities dedicated to nuclear installations
- Order no. 71/2003 of CNCAN President for approval of Regulations on specific requirements for the quality management systems applied to the manufacturing activities of products and providing services dedicated to nuclear installations
- Order no. 72/2003 of CNCAN President for approval of Regulations on specific requirements for the quality management systems applied to the constructions and assembling activities dedicated to nuclear installations
- Order no. 73/2003 of CNCAN President for approval of Regulations on specific requirements for the quality management systems applied to commissioning activities of nuclear installations
- Order no. 74/2003 of CNCAN President for approval of Regulations on specific requirements for the quality management systems applied to the operation of nuclear installations
- Order no. 75/2003 of CNCAN President for approval of Regulations on specific requirements for the quality management systems applied to the decommissioning activities of nuclear installations
- Order no. 76/2003 of CNCAN President for approval of Regulations on specific requirements for the quality management systems applied to the “software” used in the scientific and design activities dedicated to nuclear installations
- Order no. 213/2006 of CNCAN President for approval of Guide on the technical requirements for design, siting, construction, operation, closure and decommissioning for storage facilities of uranium and thorium ores and of the waste resulted from milling of uranium and thorium ores
- Order no. 407/2005 of CNCAN President for approval of Regulations of the licensing of buildings in nuclear field
- Order no. 275/2005 of CNCAN President for approval of Regulations on monitoring of radioactivity around nuclear and radiological facilities
- Order no. 276/2005 of CNCAN President for approval of Regulations on the monitoring of releases from nuclear and radiological facilities
- Order no. 303/2007 of CNCAN President for approval of Guide on the physical protection during transport of radioactive materials
- Order no. 357/2005 of CNCAN President for approval of Regulations on the transport of radioactive materials
- Order no. 274/2005 of CNCAN President for approval of Regulations on supervising and control of international shipments of radioactive waste involving Romanian territory
- Order no. 329/2006 of CNCAN President for approval of Instructions for application of Council Regulation no. 1493/93 on the international shipment of radioactive substances between Member States.
- Order no. 141/2006 of CNCAN President for approval of regulation on the fire protection of nuclear power plants.
- Order no. 316/2006 of CNCAN President for approval of regulations on the probabilistic safety assessment for nuclear power plants.
- Order no. 135/2006 of CNCAN President for approval of the regulations on the periodic safety review for nuclear power plants.
- Republican nuclear safety regulations for nuclear reactors and nuclear power plants /1975
- Regulations for prevention and extinguishing of fire and for providing vehicles, installations, devices, apparatus, protection equipment and chemical substances for preventing and extinguishing of fires in nuclear field / 1978.